

**OFFICIAL**



**Government  
of South Australia**

**SOUTH AUSTRALIAN GOVERNMENT  
FINANCING AUTHORITY  
2023-24 Annual Report**

**SOUTH AUSTRALIAN GOVERNMENT FINANCING AUTHORITY**

200 Victoria Square, Adelaide, South Australia 5000

<http://www.safa.sa.gov.au>

Contact phone number:	8429 0349
Contact email:	mail.SAFA@sa.gov.au
ISSN:	1326-7132
Date presented to Minister:	30 September 2024

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2023-24 ANNUAL REPORT for the SOUTH AUSTRALIAN GOVERNMENT FINANCING AUTHORITY

To:

The Hon. Stephen Mullighan MP

Treasurer

This annual report will be presented to Parliament to meet the statutory reporting requirements of the *Government Financing Authority Act, 1982* and the requirements of Premier and Cabinet Circular *PC013 Annual Reporting*.

This report is verified to be accurate for the purposes of annual reporting to the Parliament of South Australia.

Submitted on behalf of the South Australian Government Financing Authority by:



Rick Persse  
Under Treasurer

Date: 18 September 2024

## From the Chief Executive Officer



SAFA's diverse business functions, incorporating the roles of central financing authority, captive insurer, provider of advisory services and fleet manager for the State, positions us as the only organisation of its kind in Australia. We oversee a broad range of activity that equips us with a deep knowledge and perspective of domestic and global financial and insurance markets, financial risk and public and private sector investment into the South Australian economy.

During 2023-24, SAFA has focused on a number of strategic priorities to ensure it continues to deliver best practice financial risk management. This includes the development of a five-year Strategic Plan, which leverages the strengths and diversity of our business and provides us with a roadmap to achieve our vision of providing world-class services and advice.

Aligned to the South Australian Economic Statement and South Australia's ESG commitments, SAFA established an Australian-first Sustainability Bond Framework in November 2023. The framework supports South Australia's pursuit of a smart, sustainable and inclusive economy.

The Sustainability Bond Framework has enabled SAFA to issue its long-term bonds into debt capital markets with a globally recognised sustainability label. Our entire long-term debt portfolio will be sustainability labelled by the end of 2027. This demonstrates the State's investment into assets and expenditure which advance South Australia's environmental and social outcomes. SAFA is now the largest issuer of sustainability bonds in Australian dollar format.

SAFA has published comprehensive information about the Sustainability Bond Framework on its website.

During 2023-24, SAFA commenced the enhancement of its risk management technology solution, and the rollout of an expanded risk advisory offering to clients. Expanding the provision of risk advisory services and advice to our clients will be a continuing focus for the business, as per our five-year strategic plan.

SAFA recorded an operating profit before tax of \$4.3 million for the year. Further details on the financial performance of its treasury, insurance and fleet operations can be found in SAFA's audited financial statements, which are attached to this report.

As well as focusing on its strategic priorities during the year, SAFA also successfully delivered core business activities for stakeholders. This included:

- raising \$9.1 billion in short-term and long-term funding from domestic and offshore investors;
- renewing the State's catastrophe reinsurance program for the period 31 October 2023 to 31 October 2024, at a cost of \$23.04 million;

- increasing the number of low and zero emission vehicles in the government's motor vehicle fleet to 4,269, including 2,254 hybrid vehicles and 166 electric vehicles; and
- managing 512 contracts for financial assistance, with an aggregate value of \$692.4 million across 24 industry assistance programs.

Further information on SAFA's core business activities are provided in this report.

SAFA will continue to evolve its business during 2024-25, as it strives to deliver world class treasury, insurance, advisory and fleet services for clients and stakeholders.



Anthony Coates  
**Chief Executive Officer**  
South Australian Government Financing Authority

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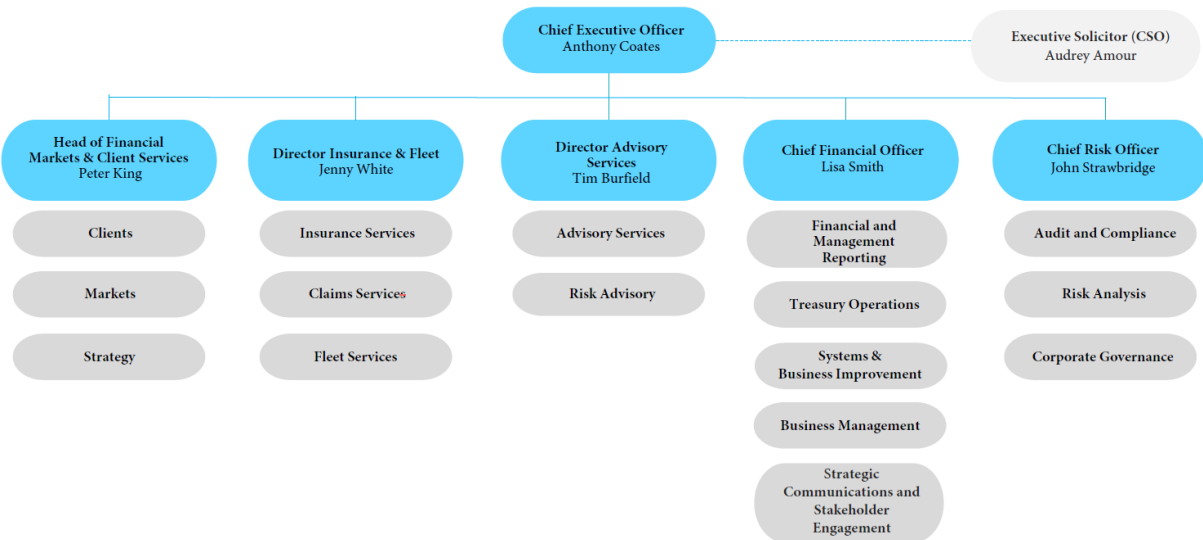
## Overview: about the agency

### Our strategic focus

<p><b>Our Purpose</b></p>	<p>We work to ensure South Australia is a thriving, prosperous, State now and into the future.</p> <p>Our core business is to provide world class treasury, insurance, advisory and vehicle fleet services to public sector clients and ensure the State’s finances and risks are effectively managed.</p>										
<p><b>Our Vision</b></p>	<p>We strive to be world class in everything we do.</p> <p>We are a high performing agency that seizes opportunities, addresses the big challenges and is a destination employer.</p> <p>We deliver value for society, and growth for all South Australians.</p>										
<p><b>Our Values</b></p>	<p>In undertaking all of its business activities, SAFA strives to adopt ethical practices that are consistent with the culture and values stated below:</p> <table border="1" data-bbox="440 1077 1359 1579"> <tr> <td data-bbox="440 1077 778 1155">Trusted Partner</td> <td data-bbox="786 1077 1359 1155">We work better together. We lead, partner, and collaborate to help solve the big challenges.</td> </tr> <tr> <td data-bbox="440 1162 778 1240">Talented, Clear Eyed and Curious</td> <td data-bbox="786 1162 1359 1240">We are analytical, evidence based, innovative and creative.</td> </tr> <tr> <td data-bbox="440 1247 778 1346">Agile</td> <td data-bbox="786 1247 1359 1346">We organise around opportunities critical to our State and are flexible in responding to challenges.</td> </tr> <tr> <td data-bbox="440 1352 778 1451">High Performing</td> <td data-bbox="786 1352 1359 1451">We are known for achieving successful and timely outcomes.</td> </tr> <tr> <td data-bbox="440 1458 778 1579">Fulfilled and Fun</td> <td data-bbox="786 1458 1359 1579">We take the work seriously and ourselves less so – we support each other in the pursuit of excellence and make Treasury a great place to work.</td> </tr> </table>	Trusted Partner	We work better together. We lead, partner, and collaborate to help solve the big challenges.	Talented, Clear Eyed and Curious	We are analytical, evidence based, innovative and creative.	Agile	We organise around opportunities critical to our State and are flexible in responding to challenges.	High Performing	We are known for achieving successful and timely outcomes.	Fulfilled and Fun	We take the work seriously and ourselves less so – we support each other in the pursuit of excellence and make Treasury a great place to work.
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Fulfilled and Fun	We take the work seriously and ourselves less so – we support each other in the pursuit of excellence and make Treasury a great place to work.										

<p><b>Our functions, objectives and deliverables</b></p>	<p>SAFA is a statutory authority constituted as the Under Treasurer under the <i>Government Financing Authority Act, 1982</i> and commenced operations in January 1983.</p> <p>It plays an integral role in the management of the State’s finances and risks, harnessing economies of scale and expertise to provide a range of treasury, insurance and fleet services to public sector clients.</p> <p>SAFA’s objectives and deliverables are to:</p> <ul style="list-style-type: none"> <li>• manage the government’s financial assets and liabilities and provide certainty of funding to the state of South Australia;</li> <li>• provide insurance cover to government agencies through the insurance and reinsurance of government risks;</li> <li>• provide advice to the government on issues relating to insurance and the management of risks;</li> <li>• provide fleet management services to government agencies and vehicle disposal services to government; and</li> <li>• provide due diligence services and financial and risk advice to agencies, as well as management of proposed and existing industry assistance contracts from continuing programs and one-off assistance packages.</li> </ul>
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**Our organisational structure**



### *Advisory Board*

The South Australian Government Financing Advisory Board (Advisory Board) is a body created by the *Government Financing Authority Act, 1982* (SAFA’s Act). The Advisory Board is charged with the responsibility of providing advice to the Under Treasurer and the Treasurer of South Australia on issues pertaining to SAFA’s operations. The Advisory Board has two functions under SAFA’s Act:

- (i) at the request of the Treasurer or the Under Treasurer, it will provide advice to the Treasurer or the Under Treasurer on any question relating to the exercise by SAFA of its powers, functions or duties under SAFA’s Act; and
- (ii) if it believes it should provide advice to the Treasurer or the Under Treasurer on any matter relating to the exercise by SAFA of its powers, functions or duties under SAFA’s Act, it may provide that advice even though a request has not been made.

SAFA’s Act specifies that the Advisory Board must consist of not less than five and not more than seven members, one of which must be employed by a semi-government authority and one of which must have insurance expertise. The current members of the Advisory Board and details of members’ attendance for 2023-24 are provided in the table below.

Member	Meetings Eligible to Attend	Meetings Attended	Term Expiry Date
Mr Rick Persse Under Treasurer, Presiding Member	5	4	Ex-officio
Ms Tammie Pribanic Deputy Under Treasurer, Deputy to the Presiding Member	4	3	9 August 2026
Mr Mark Day Company Director	5	5	25 July 2025
Ms Jacqueline Guerin Chief Financial Officer, SA Water Member employed by a semi-government authority	5	2	4 November 2026
Ms Susan Crago Chief Governance and Risk Officer, RAA Inc	5	4	25 July 2027
Mr David Russell Company Director Member with insurance expertise	5	5	01 February 2025

**Changes to the agency**

During 2023-24, there were the following changes to SAFA's structure and objectives as a result of internal reviews or machinery of government changes:

- following the appointment of a Chief Risk Officer in September 2023, responsibility for the management and monitoring of SAFA's enterprise and operational risks was transferred from the Advisory Services division to the Governance, Risk and Compliance division.

**Our Minister(s)**

The Hon. Stephen Mullighan MP is the Treasurer of South Australia and is the responsible Minister for SAFA. SAFA is subject to the control and direction of the Treasurer, who is responsible to the Parliament of South Australia for the proper administration of SAFA's Act.

**Our Executive team**

Mr Rick Persse is the Under Treasurer, Department of Treasury and Finance and is responsible for SAFA's operations.

The Under Treasurer has delegated responsibility for the day-to-day managerial oversight of SAFA's operations to the Chief Executive Officer.

SAFA's executive team comprises of the following officers:

- Mr Anthony Coates, Chief Executive Officer;
- Mr Peter King, Head of Financial Markets and Client Services;
- Ms Jenny White, Director Insurance and Fleet;
- Mr Tim Burfield, Director, Advisory Services;
- Ms Lisa Smith, Chief Financial Officer; and
- Mr John Strawbridge, Acting Chief Risk Officer.

Financial market and client services provided by SAFA include raising funds from financial markets and on-lending the proceeds to clients and the General Government sector, as well as providing clients with investment, portfolio management and financial and risk advisory services.

Insurance services provided by SAFA include the provision of whole-of-government catastrophe reinsurance, claims management including fleet vehicle claims management, insurance cover and risk management advice and assistance to government agencies.

Fleet services provided by SAFA include vehicle leasing and disposal, short-term hire, delivering the Members of Parliament and Judicial Remuneration Vehicle Schemes and policy advice regarding vehicle fleets.

Advisory services provided by SAFA include up-front negotiation of new industry assistance packages, ongoing management of existing industry assistance contracts from continuing programs and one-off assistance packages and closing contracts as required. SAFA also provides due diligence services and financial and risk advice to agencies.

**Legislation administered by the agency**

*South Australian Government Financing Authority Act, 1982.*

**Other related agencies (within the Minister's area/s of responsibility)**

On behalf of the Treasurer, SAFA is responsible for the management of Distribution Lessor Corporation, Generation Lessor Corporation and Transmission Lessor Corporation (collectively the Lessor Corporations). The Lessor Corporations own the State's prescribed electricity assets which includes certain electricity distribution, generation and transmission infrastructure.

SAFA's role includes the provision of accounting, financial, corporate governance and transaction management services. Information pertaining to the Lessor Corporations can be found in their respective annual reports.

SAFA administers the Motor Accident Commission's (MAC) residual functions which include governance support, oversight of the contractual arrangements with key stakeholders including performance reporting to the Board and activities associated with any statutory obligations. Information pertaining to MAC's functions and operations can be found in its annual report.

SAFA is also responsible to the Treasurer for the management of the South Australian Venture Capital Fund and State-Owned Generators Leasing Co Pty Ltd.

## The agency’s performance

### Agency specific objectives and performance

Agency Objectives	Indicators	Performance
<p>Meet SAFA’s 2023-24 gross financing requirement.</p>	<p>100% of SAFA’s borrowing requirements were met.</p>	<p>During 2023-24, SAFA exceeded its \$7.5 billion financing requirement by \$1.6 billion, and raised \$6.2 billion in long-term funding and \$2.9 billion in short-term funding from domestic financial markets.</p> <p>The additional \$1.6 billion raised will primarily be used to increase liquidity and pre-fund SAFA’s 2024-25 financing requirement.</p> <p>Further details on SAFA’s debt issuance and total volume of debt outstanding is available by clicking on the following link: <a href="#">Funding announcements   South Australian Government Financing Authority</a></p>
<p>Placement of commercial catastrophe reinsurance program.</p>	<p>Reinsurance contracts are successfully placed at competitive market premiums.</p>	<p>The State’s catastrophe reinsurance program was successfully renewed for the period 31 October 2023 to 31 October 2024.</p> <p>The total cost for the renewal of the reinsurance program was \$23.04 million, compared to \$18.68 million for the previous reinsurance year.</p> <p>The increase in premium is largely a consequence of rising property reinsurance costs, primarily driven by an uplift in the declared values of government-owned assets, and continued challenges in the global insurance market from natural catastrophe events.</p> <p>Further details on the State’s catastrophe reinsurance program, including the categories of cover and current limits, is available by clicking on the following link: <a href="https://www.safa.sa.gov.au/insurance/insurance-services">https://www.safa.sa.gov.au/insurance/insurance-services</a></p>

<p>Meet the vehicle related carbon reduction goals of the Government.</p>	<p>Increase the number of low and zero emission vehicles in the government’s motor vehicle fleet in support of South Australia’s Electric Vehicle Action Plan.</p>	<p>The number of low and zero emission vehicles in the fleet increased to 4,269 vehicles during 2023-24.</p> <p>The 4,269 low and zero emission vehicles include 2,254 hybrid vehicles and 166 electric vehicles.</p> <p>166 vehicles in the fleet have the ability to operate as zero tailpipe emission vehicles and comprise of 99 plug-in hybrid vehicles and 67 battery electric vehicles.</p> <p>Further information on the State’s passenger and light commercial vehicle fleet is available by clicking on the following link:  <a href="https://www.safa.sa.gov.au/fleet/fleet-snapshot">https://www.safa.sa.gov.au/fleet/fleet-snapshot</a></p>
<p>Efficient management of Government Industry Assistance Funds.</p>	<p>Negotiating terms of financial assistance and management of the underlying contracts on behalf of the Treasurer and other government agencies.</p>	<p>As at 30 June 2024, SAFA was managing 512 contracts for financial assistance with an aggregate value of \$692.4 million across 24 industry assistance programs.</p> <p>There are currently five active industry assistance programs being managed by SAFA including:</p> <ul style="list-style-type: none"> <li>• Economic Recovery Fund;</li> <li>• Research and Innovation Fund;</li> <li>• Thriving Regions Fund;</li> <li>• Treasurer’s School Loans Scheme; and</li> <li>• Aluminium Composite Panel Cladding Loan Scheme.</li> </ul> <p>SAFA also manages a number of contracts from legacy funds including the Economic Investment Fund, Future Jobs Fund, Jobs and Economic Growth Fund, Tourism Industry Development Fund and others.</p> <p>Further information on the industry assistance funds being managed by SAFA is available by clicking on the following link:  <a href="https://www.safa.sa.gov.au/commercial-advisory">https://www.safa.sa.gov.au/commercial-advisory</a></p>

<p>Provision of accurate advisory services.</p>	<p>SAFA provides advisory services to a number of agencies across government including undertaking financial reviews and contributing to the development of industry fund guidelines.</p>	<p>On behalf of various government agencies, SAFA completed 165 financial reviews on businesses and other organisations.</p> <p>Financial reviews may assess an entity's corporate structure, financial position, creditworthiness, commercial and operational status as well as appraise new project proposals.</p>
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**Climate action and sustainability**

In May 2022, South Australia declared a climate emergency, committing to restoring a safe climate by transforming the economy to net zero emissions.

South Australia has state-wide goals of reducing net greenhouse gas emissions by more than 50% by 2030, achieving net zero emissions by 2050, and achieving net 100% renewable energy generation by 2027. The government is also seeking to achieve net zero emissions from government operations.

A range of actions are being delivered to progress towards these goals and strengthen South Australia’s climate change response. [South-Australia-Climate-Change-response-2024.pdf](#) and [the South Australian Government Climate Change Actions](#) outline current government actions to address climate change.

On 30 November 2023, SAFA launched its [Sustainability Bond Framework](#) (Framework). This represents a significant step by SAFA in demonstrating alignment of its bond and note proceeds with the government’s commitments to address climate change, whilst also supporting its vision of a smart, sustainable and inclusive economy.

The Framework is designed to provide transparency and accountability over the use of SAFA’s bond and note proceeds and alignment with market standards. Support for green and social expenditures in the State Budget and the issuance of debt in sustainable format under the Framework, will collectively contribute to the government’s efforts for a just transition.

In addition to using Sustainability Bonds to help meet budgetary requirements and enable the realisation of green and social projects earmarked for financing in the State Budget, SAFA intends the Framework will:

- reinforce the commitment South Australia has made to advancing environmental sustainability objectives, in particular climate change mitigation and adaptation, promotion of biodiversity, natural resource conservation and pollution prevention and control;
- support the achievement of the government's higher social welfare goals with positive social outcomes to support the wellbeing of the South Australian population, especially the underprivileged or underserved in our community; and
- demonstrate further, the integration of the government's strategic policy objectives and associated actions outlined in its ESG Commitments with SAFA's financing decisions.

As at 30 June 2024, SAFA had in excess of \$25 billion of sustainability bonds on issue, which supports eligible expenditure for the provision of public housing, public education, public hospitals and public water supplies.

All of SAFA's bonds will be sustainability labelled by the end of 2027.

### **Corporate performance summary**

SAFA is managed by officers assigned from the Department of Treasury and Finance (DTF). Accordingly, information on employment opportunity programs, work health, safety and return to work programs, fraud, and executive employment are reported in DTF's annual report.

## Financial performance

### Financial performance at a glance

The following is a summary of SAFA's financial position as at 30 June 2024. The information is unaudited. Full audited financial statements for 2023-24 are attached to this Annual Report.

Operating Result	2023-24 \$000s	2022-23 \$000s	Variation \$000s
Total Income	<b>275 000</b>	279 700	(4 700)
Total Expenses	<b>270 700</b>	238 200	32 500
Actual Profit Before Tax	<b>4 300</b>	41 500	(37 200)
Budget Profit Before Tax	<b>43 000</b>	47 700	(4 700)

In accordance with Australian Accounting Standards, SAFA's assets and liabilities are presented on a liquidity basis in its Statement of Financial Position. This is considered to provide more reliable and relevant information than a current and non-current classification presentation.

### SAFA's Five-year Financial Summary

Five-year Financial Summary	2023-24	2022-23	2021-22	2020-21	2019-20
Total Assets \$m	<b>45 890</b>	41 816	40 657	40 252	35 750
Total Liabilities \$m	<b>45 558</b>	41 389	40 258	39 870	35 454
Retained Earnings \$m	<b>332</b>	427	399	382	296
Profit/(Loss) Before Tax \$m	<b>4.3</b>	41.5	74.1	146.9	(117.0)
Total Comprehensive Result \$m	<b>1.5</b>	29.0	68.4	102.8	(117.0)
Average No. of Employees (FTE)	<b>78.5</b>	78.7	84.0	77.9	76.8

### Consultants disclosure

The following is a summary of external consultants that have been engaged by SAFA, the nature of work undertaken, and the actual payments made during the financial year.

#### Consultancies with a contract value below \$10,000 each

Consultancies	Purpose	\$ Actual payment
All consultancies below \$10,000 each - combined	Various	10,900

#### Consultancies with a contract value above \$10,000 each

Consultancies	Purpose	\$ Actual payment
Finity Consulting Pty Ltd	Provision of Actuarial Services	\$342,422
Strategic Project Partners	Independent Review of the SA Venture Capital Fund	\$256,882
KPMG	Provision of Financial Advisory Services	\$148,615
Ernst & Young	Provision of Assurance Services for SAFA's Sustainability Bond Framework	\$55,375
Democracy Co Pty Ltd	Stakeholder Engagement for the Building Indemnity Insurance Review	\$46,460
Ernst & Young	Jurisdictional Analysis of Building Indemnity Insurance Arrangements Across Australia	\$40,000
Human Synergistics	SAFA Culture Survey	\$29,932
Sustainalytics	Peer Review of SAFA's Sustainability Bond Framework	\$26,623
Nick Ingram Consulting	Provision of two Strategic Planning Workshops and strategy documentation	\$25,041
KPMG	GST Advisory Services	\$17,423
Taylor Fry Pty Ltd	Actuary Peer Review	\$14,030
	<b>Total</b>	<b>\$ 1,002,803</b>

Data for previous years is available at: <https://data.sa.gov.au/data/dataset/external-consultants-engaged-by-safa-during-the-financial-year>

**Contractors disclosure**

The following is a summary of external contractors that have been engaged by the agency, the nature of work undertaken, and the actual payments made for work undertaken during the financial year.

**Contractors with a contract value below \$10,000**

<b>Contractors</b>	<b>Purpose</b>	<b>\$ Actual payment</b>
All contractors below \$10,000 each - combined	Various	\$9,024

**Contractors with a contract value above \$10,000 each**

<b>Contractors</b>	<b>Purpose</b>	<b>\$ Actual payment</b>
Atturra Business Services	System support for SAFA's financial management system	\$56,984

Data for previous years is available at: <https://data.sa.gov.au/data/dataset/external-consultants-engaged-by-safa-during-the-financial-year>

The details of South Australian Government-awarded contracts for goods, services, and works are displayed on the SA Tenders and Contracts website. [View the agency list of contracts.](#)

The website also provides details of [across government contracts.](#)

## **Other financial information**

### **Citizen's guide to SAFA's business**

SAFA's three main functions are as financier and insurer of the State Government and as manager of the government's fleet of passenger and light commercial vehicles.

The financing role of SAFA can best be described as like the Government's banker.

Much like a normal commercial bank, it lends money and accepts deposits from its clients, with those clients being state government departments and agencies. SAFA's major customers are the Treasurer of South Australia, SA Water Corporation and HomeStart Finance.

Where does SAFA get its money from? SAFA raises money by issuing bonds and other securities to banks and financial institutions. The loans that SAFA provides to its customers and the bonds and securities that SAFA issues make up the majority of SAFA's assets and liabilities.

SAFA also provides property and liability cover to government departments and agencies and handles all of the insurance claims made. As at 30 June 2024, SAFA was managing a total of 2,559 claims at a total estimated cost of \$948.2 million.

The Government of South Australia is fundamentally a self-insurer of most of its own risks. However, in order to protect the State against the financial consequences of a catastrophic event, a very large property loss or civil liability claim, a commercial catastrophe reinsurance program is placed in the Australian and international insurance markets.

As at 30 June 2024, approximately \$146.3 billion of government assets such as schools, hospitals and other public infrastructure were insured under this catastrophe reinsurance program.

SAFA also owns and insures the Government's motor vehicle fleet. The vehicles are leased to government agencies for operational use. As at 30 June 2024, the fleet consisted of 6,881 vehicles with the top five manufacturers being Toyota 53%, Kia 10%, Ford 9%, Mitsubishi 8% and Subaru 7%.

## **Risk management**

### **Risk and audit at a glance**

SAFA is exposed to a number of financial and operational risks in the performance of its treasury, insurance, fleet and advisory functions.

The identification and management of these risks is central to the risk management framework under which SAFA operates.

A key component of the framework is SAFA's attitude to risk that is provided in its risk appetite statement. SAFA's functions are distinct from one another and as such may have varying levels of risk appetite on how it goes about its specific functions and business operations in order to protect the interests of its owners and clients.

SAFA monitors the effectiveness of the operation of the framework through its Three Lines of Defence Model approach to risk management which encompasses the activities of SAFA's management, Risk and Performance Committee, Internal Audit, its risk and compliance function and the Audit Office of South Australia.

SAFA's risk management framework is subject to internal and independent review on a regular basis.

No instances of fraud were detected in SAFA during 2023-24.

Reporting required under any other act or regulation

**Reporting required under the *Carers' Recognition Act 2005***

Nil.

## Public complaints

### Number of public complaints reported

There were no formal complaints registered against SAFA (as an agency in its own right) during the year. SAFA receives public complaints in relation to the use of fleet vehicles driven by public sector employees. The table below details the complaints received in relation to the use of these vehicles.

Public complaints received by the South Australian Government Financing Authority for 2023-24 in relation to use of Fleet Vehicles	
Category of alleged complaints	Number of instances
Inattentive, erratic driving	3
Disabled parking permit not displayed	1

Additional Metrics	Total
Number of positive feedback comments	0
Number of negative feedback comments	0
Total number of feedback comments	0
% complaints resolved within policy timeframes	N/A

As a branch of the Department of Treasury and Finance (DTF), SAFA is required to adhere to DTF’s complaint management policy and procedures.

The DTF Complaints Management Policy and Procedures applies to all employees and branches within DTF in the response to complaints made by our customers about the department. Any improvements in the complaint management system or services provided to customers will be reported in DTF’s 2023-24 annual report.

Complaints data for previous years is available at:

<https://data.sa.gov.au/data/dataset/department-of-treasury-and-finance-annual-report-statistics>

### Compliance Statement

SAFA is compliant with Premier and Cabinet Circular 039: Complaint Management in the South Australian Public Sector	Yes
SAFA has communicated the content of PC 039 and the agency’s related complaints policies and procedures to employees.	Yes

## **Appendix: Audited financial statements 2023-24**

# **South Australian Government Financing Authority**

## **Financial Statements**

**For the year ended 30 June 2024**

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# Statement of Financial Position

as at 30 June 2024

	Note	2024 \$m	2023 \$m
<b>Assets</b>			
Cash and Short Term Assets	4	2,973.4	2,194.5
Assets Held for Sale	5	10.3	9.4
Investments	6	6,165.1	5,971.5
Loans	7	36,129.5	33,164.7
Derivatives Receivable	8	125.0	142.5
Receivables and Other Assets	9	251.6	118.3
Property, Plant and Equipment	10	235.4	213.8
Intangible Assets	11	0.4	0.8
<b>Total Assets</b>		<b>45,890.7</b>	<b>41,815.5</b>
<b>Liabilities</b>			
Deposits and Short Term Borrowings	12	12,412.2	12,526.2
Bonds, Notes and Debentures	13	31,835.0	27,569.6
Outstanding Claims	14	948.2	763.7
Derivatives Payable	15	304.2	470.4
Payables and Other Liabilities	16	58.8	59.1
<b>Total Liabilities</b>		<b>45,558.4</b>	<b>41,389.0</b>
<b>NET ASSETS</b>		<b>332.3</b>	<b>426.5</b>
<b>Equity</b>			
Retained Earnings		332.3	426.5
<b>TOTAL EQUITY</b>		<b>332.3</b>	<b>426.5</b>
Total equity is attributable to the SA Government as owner.			
Contingent Assets and Liabilities	21		
Unrecognised Contractual Commitments	26		

The above statement should be read in conjunction with the accompanying Notes to the Financial Statements.

# Statement of Comprehensive Income

for the year ended 30 June 2024

	Note	2024 \$m	2023 \$m
<b>Income</b>			
<b>Revenue</b>			
Interest Revenue on assets measured at Fair Value through Profit or Loss	17	2,201.0	1,638.1
Less Interest Expense on liabilities measured at Fair Value through Profit or Loss	17	2,164.0	1,592.3
Net Interest Revenue		37.0	45.8
Insurance Premium	17	88.6	84.9
Leasing and Hire	17	56.5	53.3
Recoveries	17	24.3	4.8
Other	17	5.3	19.5
<b>Total Revenue</b>		<b>211.7</b>	<b>208.3</b>
<b>Other Gains/(Losses)</b>			
Net Gain/(Loss) on Financial Instruments and Derivatives	18	54.5	61.9
Net Gain on Sale of Property, Plant and Equipment	18	8.8	9.5
<b>Total Other Gains/(Losses)</b>		<b>63.3</b>	<b>71.4</b>
<b>Total Income</b>		<b>275.0</b>	<b>279.7</b>
<b>Expenses</b>			
Depreciation, Amortisation and Impairment	19(a)	21.7	20.2
Insurance Claims	19(a)	223.4	181.0
Motor Vehicle	19(a)	12.3	10.0
Outwards Reinsurance	19(a)	22.5	18.5
Other Operating	19(a)	(9.2)	8.5
<b>Total Expenses</b>		<b>270.7</b>	<b>238.2</b>
<b>Profit before income tax equivalents</b>		<b>4.3</b>	<b>41.5</b>
Income Tax Equivalent Expense with SA Government	19(b)	2.8	12.5
<b>Profit after income tax equivalents</b>		<b>1.5</b>	<b>29.0</b>
<b>Total comprehensive result</b>		<b>1.5</b>	<b>29.0</b>

The profit after income tax equivalents and total comprehensive result are attributable to the SA Government as owner.

The above statement should be read in conjunction with the accompanying Notes to the Financial Statements.

# Statement of Changes in Equity

for the year ended 30 June 2024

	Retained Earnings
	<u>\$m</u>
<b>Balance at 30 June 2022</b>	<b>399.3</b>
Profit after income tax equivalents for 2022-23	29.0
<b>Total comprehensive result for 2022-23</b>	<b><u>29.0</u></b>
<b>Transactions with SA Government as owner</b>	
Dividend paid	(1.8)
<b>Balance at 30 June 2023</b>	<b><u>426.5</u></b>
Profit after income tax equivalents for 2023-24	1.5
<b>Total comprehensive result for 2023-24</b>	<b><u>1.5</u></b>
<b>Transactions with SA Government as owner</b>	
Dividend paid	(95.7)
<b>Balance at 30 June 2024</b>	<b><u>332.3</u></b>

All changes in equity are attributable to the SA Government as owner.

The above statement should be read in conjunction with the accompanying Notes to the Financial Statements.

# Statement of Cash Flows

for the year ended 30 June 2024

	Note	2024 \$m	2023 \$m
<b>Cash flows from operating activities</b>			
Proceeds from:			
Interest on loans and investments		1,724.4	1,991.5
Derivatives net interest		(161.0)	(18.6)
Insurance Premiums		100.6	93.8
Leasing and Motor Vehicle		59.9	57.1
Recoveries		28.3	54.4
Direct Insurance Placement		17.3	12.8
Stamp duty received from agencies		8.6	8.2
Other receipts		31.9	45.0
Commissions		2.4	1.4
Guarantee Fees received from agencies		121.4	116.3
Indemnity from Treasurer		19.9	2.3
Payments for:			
Interest on borrowings and deposits		(2,141.3)	(2,494.8)
Insurance Claims		(111.6)	(102.6)
Motor Vehicle costs		(35.1)	(37.6)
Outwards reinsurance premiums		(24.8)	(20.2)
Direct Insurance Placement		(18.9)	(13.0)
Stamp Duty paid to RevenueSA		(8.6)	(8.2)
Program Funding		(5.3)	-
Operating expenses		(25.0)	(27.3)
Other payments		-	(4.1)
Guarantee Fees paid to Treasurer		(121.3)	(115.1)
Net GST paid to the ATO		(8.2)	(7.3)
Income Tax Equivalent (TER) from/(paid to) Treasurer		(26.8)	6.6
Indemnity to Treasurer		(6.7)	(8.7)
Net GST relating to Investing/Financing activities		(2.9)	(2.9)
<b>Net cash provided by operating activities</b>	23(b)	<b>(582.8)</b>	<b>(471.0)</b>
<b>Cash flows from investing activities</b>			
Net advances of Client Loans		(3,247.7)	(1,777.5)
Purchase of Investments		(6,417.8)	(9,012.0)
Proceeds from Investments		6,633.8	9,767.9
Purchase of Property, Plant and Equipment		(87.3)	(70.4)
Proceeds from the Sale of Property, Plant and Equipment		56.0	39.9
<b>Net cash used in investing activities</b>		<b>(3,063.0)</b>	<b>(1,052.1)</b>
<b>Cash flows from financing activities</b>			
Net proceeds of Client and Bank Deposits		(31.9)	(211.2)
Proceeds from Borrowings		10,565.9	7,278.6
Repayments of Borrowings		(6,124.9)	(5,349.4)
Dividends paid to Government		(95.7)	(1.8)
<b>Net cash provided by financing activities</b>		<b>4,313.4</b>	<b>1,716.2</b>
<b>Net increase/(decrease) in cash held</b>		<b>667.6</b>	<b>193.1</b>
Cash at the beginning of the financial year		974.1	780.4
Net effect of exchange rate changes		0.2	0.6
<b>Cash at the end of the financial year</b>	23(a)	<b>1,641.9</b>	<b>974.1</b>

The above statement should be read in conjunction with the accompanying Notes to the Financial Statements.

# Notes to the Financial Statements

for the year ended 30 June 2024

## Note 1 Objectives

The South Australian Government Financing Authority (SAFA) is a statutory authority of the Government of South Australia (SA Government) constituted as the Under Treasurer under the *Government Financing Authority Act 1982*. SAFA's registered address is Level 5, State Administration Centre, 200 Victoria Square, Adelaide, South Australia 5000.

SAFA's business objectives are to:

- achieve and maintain certainty of funding for South Australia in the most cost-effective manner and on-lend such funding to public sector entities;
- ensure the efficient and effective delivery of a comprehensive range of funding, asset and liability management, and financial risk management advisory services that meet the needs of clients;
- provide comprehensive insurance protection for SA Government portfolio groups, agencies and all statutory authorities (except those specifically exempted by the Treasurer) at competitive and stable premiums;
- protect the State's finances from a very large property loss or civil liability claim, or a series of large losses or claims in a particular year;
- provide reinsurance to the private insurance market for South Australian building indemnity insurance risks;
- manage SAFA's assets and liabilities and operational infrastructure and risks in a prudent manner to ensure SAFA's ongoing performance capability and financial viability;
- provide fleet services to public sector entities including policy advice, vehicle leasing, maintenance, accident and fuel management, vehicle fit out and disposal preparation; and
- provide on behalf of the SA Government, comprehensive financial analysis and due diligence for new industry assistance applications, and also ongoing contract management of existing assistance contracts from continuing programs and one-off assistance packages.

## Note 2 Significant Accounting Policies

### (a) Statement of Compliance

The Financial Statements are general purpose financial statements prepared in compliance with:

- section 23 of the *Public Finance and Audit Act 1987*;
- Treasurer's Instructions and Accounting Policy Statements issued by the Treasurer under the *Public Finance and Audit Act 1987*; and
- relevant Australian Accounting Standards.

SAFA has applied Australian Accounting Standards that are applicable to for-profit entities, as it is a for-profit entity for financial reporting purposes.

Australian Accounting Standards that have recently been issued or amended but are not yet effective, which have not been adopted by SAFA for the reporting period ending 30 June 2024, are detailed in Note 2(y).

### (b) Basis of Preparation

These Financial Statements have been prepared in accordance with accounting policy statements issued pursuant to section 41 of the *Public Finance and Audit Act 1987*, by authority of Treasurer's Instructions. As required by accounting policy statements, in the interest of public accountability and transparency, the notes to the Financial Statements disclose:

- expenses included in the Statement of Comprehensive Income that have been incurred as a result of engaging consultants (refer Note 24); and
- expenditure included in the Statement of Comprehensive Income and the Statement of Financial Position that has been incurred under procurement contracts (refer Note 19(c)).

The Financial Statements have been prepared on the basis of fair value measurement of assets and liabilities except where otherwise indicated and are presented on a liquidity basis.

The Financial Statements have been prepared based on a 12 month period and the presentation currency is Australian dollars. Unless otherwise stated, all values are presented in million dollars, rounded to one decimal place. Zero represents amounts less than fifty thousand dollars, whilst a dash represents a nil balance.

## Note 2 Significant Accounting Policies (continued)

### (c) Reporting Entity

The financial report covers SAFA as an individual reporting entity. As SAFA does not have any controlled entities there are no consolidated financial statements.

### (d) Significant Accounting Judgements, Estimates and Assumptions

The preparation of the Financial Statements to conform with Australian Accounting Standards requires the use of critical accounting estimates. It also requires Management to exercise its judgement in the process of applying SAFA's accounting policies. Management has made the following estimates and judgements which have the most significant effect on the amounts recognised in the Financial Statements:

#### (i) Measurement of Outstanding Claims

Outstanding insurance claims liabilities are calculated using statistical and/or mathematical methods. The calculations are made by an actuary on the basis of recognised actuarial methods, with due regard to relevant actuarial principles (refer Note 30).

#### (ii) Measurement of Fair Value

When measuring fair values of financial assets and liabilities, SAFA maximises the use of relevant market-based data. The fair values of financial assets and liabilities that are traded in active markets are determined with reference to quoted market prices or quotations. For financial assets and liabilities where market-based data is not readily available (or transparent), SAFA determines fair values using standard valuation techniques incorporating discounted cash flows on appropriate yield curves of similar traded securities, taking into account their risk characteristics.

### (e) Income and Expense Recognition

SAFA recognises income and expenses when the amounts can be reliably measured, it is probable that the future economic benefits will flow to or from SAFA and when specific recognition criteria have been met for each of the activities described below.

#### (i) Interest

Interest revenue and expense is accrued in accordance with the terms and conditions of the underlying financial instrument. Premiums and discounts are amortised over the life of the associated investments and borrowings.

Net realised gains or losses and unrealised gains or losses are included in the Statement of Comprehensive Income (refer Note 18).

#### (ii) Insurance Premium Revenue

Premium revenue includes amounts charged to policy holders, excluding Stamp Duty and Goods and Services Tax (GST). Premium revenue is recognised in the Statement of Comprehensive Income as earned from the date of attachment of risk and is recognised evenly over the policy or indemnity period, which is considered to closely approximate the pattern of risks underwritten.

All South Australian Government agencies are required to insure with SAFA unless exempted by the Treasurer. In those circumstances where SAFA considers it more appropriate for some of the risks of a government agency to be placed with other insurers, SAFA will arrange for such insurance and will recover the insurance premium from the agency concerned. For the purposes of the Financial Statements, these arrangements are referred to as Direct Insurance Placements and are recorded on a net basis.

The *Building Work Contractors Act 1995 (SA)* and Regulations is compulsory in South Australia and requires builders to hold building indemnity insurance (BII) to protect home owners against losses arising from the insolvency, death or disappearance of their builder up to a maximum sum insured of \$150,000 per building project or such other amount prescribed under the *Building Work Contractors Act 1995 (SA)*. From 1 July 2013 SAFA began offering BII cover to builders in South Australia. The premium for BII provides insurance cover for periods of up to five years, commencing from the date of the practical completion of the building works.

**Note 2 Significant Accounting Policies (continued)****(e) Income and Expense Recognition (continued)****(iii) Leasing and Hire Revenue**

SAFA leases motor vehicles to South Australian Government agencies for a standard lease period of three years or 60,000 kilometres, whichever occurs first. By arrangement, some vehicle leases can be extended to five years or 100,000 kilometres, due to the nature of the lessee's business requirements. The lease to agencies covers registration, compulsory third party and property damage insurance, property insurance, scheduled servicing, depreciation, interest costs and a management fee. Leasing revenue is recognised on a straight line basis over the term of the lease. Any lease penalty income is recognised as an event occurs that establishes SAFA's right to collectability. The property insurance component of the lease is recognised under Insurance Premium in the Statement of Comprehensive Income (refer Note 17).

SAFA also hires motor vehicles to South Australian Government agencies on a short-term basis, which is charged to agencies at hourly rates. Hire rates cover all vehicle running costs, including fuel.

**(iv) Revenue Recoveries**

Vehicle recoveries include excessive wear and tear costs, which are recovered from agencies at the end of the lease.

Insurance recoveries comprise any recoveries from third parties. Recoveries receivable on paid claims, reported claims not yet paid, claims incurred but not reported and unexpired risk liabilities are recognised as revenue.

**(v) Other Income**

Fee income in respect of services provided is recognised in the period in which the service is provided or commission is received on disposal of vehicles.

**(vi) Insurance Claims Expense**

Insurance claims expense includes the direct and indirect costs of settling claims, claim payments, deductible receipts and movements in underlying claim estimates.

**(vii) Motor Vehicle Expenses**

Motor vehicle expenses represent direct costs associated with the ownership of the motor vehicle fleet including registration, compulsory third party insurance, scheduled servicing costs and costs of repairing vehicles in preparation for disposal. Third party suppliers provide fuel and unscheduled vehicle maintenance services to SA Government Agency motor vehicle lessees for the duration of motor vehicle leases. Agencies control their consumption of these goods and services, and reimburse SAFA for the full amount of any costs incurred. In these cases, SAFA is acting as an agent, and consequently fuel expenses and unscheduled maintenance expenses are recorded net of any recoveries from Agencies.

**(viii) Outwards Reinsurance**

Premiums ceded to reinsurers are recognised as an expense in accordance with the pattern of reinsurance services received. Accordingly, a portion of the outwards reinsurance premiums may be treated at the end of the reporting period as a prepayment. This program includes the catastrophe reinsurance program which has been effected to safeguard the State's finances against very large losses or claims, or a series of large losses or claims in any year under the Government's insurance and risk management arrangements.

**(ix) Indemnity from/(to) the Treasurer**

Insurance activities are segregated into four Funds. The Treasurer has indemnified SAFA for any operating profit or loss before tax for any activities relating to Fund 2 and Fund 3 (refer Note 21(b)). Under these arrangements any profit/loss on these Funds are recognised as payables to/receivables from the Treasurer.

**(x) Service Level Agreement Expenses**

A Service Level Agreement (SLA) operates between SAFA and the Department of Treasury and Finance (DTF). DTF provides services to SAFA to enable SAFA to undertake its business activities in a manner so that SAFA may achieve its key outcomes. DTF provides SAFA with appropriately trained and skilled staff along with infrastructure support. The fee principally covers staffing, accommodation and technology expenditure. Prior to 1 July 2023 the fee also covered audit fees, however since that date SAFA has paid all audit fees directly to the relevant service provider.

## Note 2 Significant Accounting Policies (continued)

### (f) Cash and Short Term Assets

Cash and short term assets in the Statement of Financial Position include Cash at Bank, Short Term Money Market Deposits, Secured Cash Lending, Overdraft Facilities and Negotiable Certificates of Deposit that are held for liquidity and short term investment purposes (refer Note 4).

For the purposes of the Statement of Cash Flows, cash consists of Cash and Collateral Deposits from Financial Institutions, Secured Cash Lending and Short Term Money Market Deposits as defined above, but exclude Negotiable Certificates of Deposit and the Overdraft Facility where the securities are for investment purposes and not for the purpose of meeting short term cash commitments.

### (g) Assets Held for Sale

Assets are classified as held for sale, and stated at the lower of their carrying amount or fair value less costs to sell, if their carrying amount will be recovered principally through a sale transaction rather than through continuing use. This condition is regarded as met only when the sale is highly probable and the asset's sale is expected to be completed within one year from the date of classification (refer Note 5).

### (h) Financial Instruments

All financial assets and liabilities, on recognition, are designated at fair value through profit or loss. This designation is determined on the basis that SAFA manages and evaluates the performance of its financial assets and liabilities on a fair value basis in accordance with documented risk management strategies.

Financial assets and liabilities (including derivatives) are recorded at fair value in the Statement of Financial Position. All financial assets and liabilities are revalued to reflect market movements with gains or losses, whether realised or unrealised, being recognised immediately in the Statement of Comprehensive Income (refer Note 18). Financial assets and liabilities are revalued regularly either at their quoted market price, or their cash flows are discounted against the relevant yield curve.

### (i) Investments

Investments are assets which are purchased as part of SAFA's liquidity and interest rate risk management and may be sold prior to maturity in response to various factors including changes in interest rates and funding requirements of the South Australian public sector. Additionally, SAFA may hold investments it has purchased at the direction of the South Australian Government and/or as may be determined by the Treasurer to be in the interests of the State of South Australia (refer Note 6).

### (ii) Loans

Loans to government and non-government clients comprise of fixed interest or floating rate (refer Note 7).

### (iii) Deposits and Short Term Borrowings

Deposits and Short Term Borrowings include At Call Deposits, Collateral Deposits from Financial Institutions and Term Deposits. SAFA also raises short term funds through the issue of Commercial Paper both in the domestic and overseas markets (refer Note 12).

### (iv) Repurchase Agreements

Securities sold under an agreement to repurchase remain as an investment whilst the obligation to repurchase is recorded as a liability, being Secured Borrowings (refer Note 12).

Securities purchased under an agreement to resell are not recognised as financial assets as SAFA is not substantially exposed to the risks and rewards of the securities. The repurchase agreement is recognised as a financial asset, being Secured Cash Lending (refer Note 4), as the obligation to resell remains.

### (v) Bonds, Notes and Debentures

Funds are raised through various instruments including bonds, notes and debentures. All borrowings are raised on an unsecured basis (refer Note 13).

## Note 2 Significant Accounting Policies (continued)

### (h) Financial Instruments (continued)

#### (vi) Derivative Instruments

SAFA utilises derivative instruments (including futures, foreign exchange contracts, forward rate arrangements, foreign exchange swaps and interest rate swaps) in fundraising, debt management and client activities. Derivative instruments are used to convert funding costs, facilitate diversification of funding sources, reconfigure interest rate risk profiles and manage foreign currency exposures. Interest receipts and interest payments are accrued on a gross basis and classified as interest revenue and interest expense in the Statement of Comprehensive Income (refer Notes 8 and 15).

### (i) Assets Backing General Insurance Liabilities

Assets which back SAFA's insurance liabilities are those generated through premium revenue. These assets are invested to reflect the nature of the policy liabilities, and are comprised of operating cash, cash held on deposit and units invested with Funds SA (refer Notes 4 and 6). In accordance with AASB 1023 *General Insurance Contracts*, SAFA's longer-term insurance investments with Funds SA are measured at fair value, based on quoted market prices as advised by the fund manager. Subsequent measurement is at fair value with any resultant unrealised gains or losses recognised in the Statement of Comprehensive Income (refer Note 18).

### (j) Reinsurance and Other Recoveries

Recoveries receivable on paid claims, reported claims not yet paid, claims incurred but not reported and unexpired risk liabilities are recognised as revenue. Recoveries receivable are measured as the present value of the expected future receipts, calculated on the same basis as the liability for outstanding claims. The details of inflation and discount rates used are set out in Note 30.

Collectability of recoveries is reviewed for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised in the Statement of Comprehensive Income for the amount by which the asset's carrying amount exceeds its recoverable amount.

### (k) Property, Plant and Equipment

Property, Plant and Equipment comprises owned and right-of-use (leased) tangible assets and is initially measured at cost. Short-term leases of 12 months or less and low value leases where the underlying asset value is less than \$15,000 are not recognised as right-of-use assets. The associated lease payments are recognised as an expense and are disclosed in Note 19(a).

#### (i) Depreciation

Depreciation of Property, Plant and Equipment is calculated on a straight line basis using rates designated to allocate the depreciable cost over the expected useful life of the asset. Motor Vehicles are depreciated on a straight line basis for a period of up to five years. There may be exceptions to this period for a small number of specific vehicles where a longer period of up to ten years is deemed appropriate by management (refer Note 10).

Asset residual values, useful lives and depreciation methods are reviewed, and adjusted if appropriate, during each financial year. Changes in the residual value or expected useful life or the expected pattern of consumption of future economic benefits embodied in the asset are accounted for prospectively by changing the time period or method, as appropriate, which is a change in accounting estimate.

#### (ii) Revaluation

After recognition, items of Property, Plant and Equipment are carried at a revalued amount, being fair value at the date of the revaluation less any subsequent accumulated depreciation and subsequent accumulated impairment losses.

Revaluation is undertaken on a regular cycle. If at any time management considers that the carrying amount of an asset materially differs from its fair value, then the asset will be revalued regardless of when the last valuation took place. AASB 13 *Fair Value Measurement* defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants, in the principal or most advantageous market, at the measurement date.

## Note 2 Significant Accounting Policies (continued)

### (l) Intangible Assets

Intangible assets represent software licenses, which are carried at the cost to acquire and install the specific software less any accumulated amortisation and any accumulated impairment losses.

Expenditure on software assets is capitalised when the amount exceeds \$15,000, and it is probable that future economic benefits attributable to the assets will flow to SAFA, and if the cost of the asset can be measured reliably. Subsequent expenditure on the maintenance of software is expensed as incurred.

#### (i) Amortisation

Amortisation of intangible assets is calculated on a straight line basis using rates designated to allocate the cost over the expected useful life of the asset. Software costs are amortised on a straight line basis for a period of five to ten years (refer Note 11). Amortisation has been included in Depreciation, Amortisation and Impairment expense within the Statement of Comprehensive Income.

Asset residual values, useful lives and amortisation methods are reviewed, and adjusted if appropriate, each financial year. Where a change to the residual value or useful life of an asset has been identified, any impact that may result from this change is recognised in the Statement of Comprehensive Income in the year in which it arises.

#### (ii) Impairment

Intangible Assets are tested for indications of impairment at each reporting date.

### (m) Outstanding Claims Liability

Insurance activities are segregated into four Funds. Liabilities for outstanding claims for Fund 1 are measured as the central estimate of the present value of the expected future payments for claims incurred, plus an additional risk margin to allow for inherent uncertainty in the central estimate.

The liability for outstanding claims at balance date comprises:

- claims that have been incurred but not paid;
- claims incurred but not reported (IBNR);
- claims incurred but not enough reported (IBNER);
- risk margins; and
- claims handling costs, which includes anticipated direct and indirect costs of settling those claims.

Liabilities for outstanding claims for Fund 2 are recognised in respect of reported incidents including the anticipated costs of settling these claims and a risk margin. Details of risk margin rates are disclosed in Note 30.

Liabilities for outstanding claims for Fund 3 are determined by applying an earning pattern to the written premium and then combining a loss ratio to the development pattern of emerging claims costs. Details of risk margin rates are disclosed in Note 30.

Liabilities for outstanding claims for Fund 4 are recognised in respect of estimated reported incidents including the anticipated costs of settling these claims.

The expected future payments are discounted to present value using a risk-free rate, derived from the interest rates on Commonwealth Government fixed interest securities with terms to maturity that match, as close as possible, the estimated future claim payments. Details of the inflation and discount rates and other actuarial assumptions are disclosed in Note 30.

## Note 2 Significant Accounting Policies (continued)

### (n) Receivables and Other Assets/Payables and Other Liabilities

Receivables include amounts receivable from the provision of goods and services, GST input tax credits recoverable, other assets including debtors and fee accruals. Payables include accounts payable representing amounts owing for goods and services received prior to the end of the reporting period that are unpaid, GST payable, other liabilities including interest paid in advance, creditors, expense accruals and provisions. They are stated at book value, which is the best estimate of fair value as they are typically settled within a short period of time (refer Notes 9 and 16).

A provision for lifetime expected credit losses is made based on a simplified matrix approach, for all receivables from entities that are external to government. No credit loss provision is made for receivables from State, Territory, and Commonwealth Government entities due to the low credit risk of these entities (refer Note 28(a)(i)).

Receivables are written off when there is no reasonable expectation of recovery. Indicators that there is no reasonable expectation of recovery include the failure of a debtor to enter into a payment plan with SAFA and a failure to make contractual payments for a period of greater than 90 days past due (default). Receivables written off during the year are still subject to enforcement activity.

Lease liabilities are reported as part of Payables and Other Liabilities (refer Note 16) and are recognised in relation to right-of-use assets. These liabilities are initially measured as the present value of the remaining lease payments discounted using the relevant incremental borrowing rate published by DTF. Lease liabilities are subsequently measured by increasing the carrying amount to reflect interest on the liabilities, reducing the carrying amount to reflect the lease payments made and, if applicable, remeasuring the carrying amount to reflect any reassessment (such as a change to the lease term) or lease modifications. The interest on lease liabilities is recognised in the Statement of Comprehensive Income over the lease term.

### (o) Guarantees

#### (i) Financial Guarantee Contracts

Financial guarantee contracts are recognised as a financial liability at the time the guarantee is issued. The liability is initially measured at fair value and then subsequently at the higher of:

- the amount determined in accordance with the expected credit loss model under *AASB 9 Financial Instruments*; and
- the amount initially recognised less, where appropriate, the cumulative amount of income recognised in accordance with the principles of *AASB 15 Revenue from Contracts with Customers*.

The fair value of financial guarantees is determined based on the present value of the difference in cash flows between the contractual payments required under the debt instrument and the payments that would be required without the guarantee, or the estimated amount that would be payable to a third party for assuming the obligations.

#### (ii) SA Government Guarantee Fees

Loans advanced by SAFA to government agencies are guaranteed by the SA Government. In return for this guarantee a market based fee is due by the individual government agencies to the Treasurer. These fees are not revenue or expenses of SAFA. SAFA acts as agent for the Treasurer and collects these fees from the government agencies and remits them to the Treasurer on a periodic basis. Due to timing differences between the collection of these fees from the government agencies and remittance of these fees to the Treasurer, SAFA recognises receivables and payables in relation to these fees (refer Notes 9 and 16).

### (p) Dividends

Under governing legislation and SAFA policy, dividends are payable by SAFA to the Treasurer on an annual basis dependent on a range of factors including SAFA's profitability and the solvency of the insurance business. Where a dividend is payable, an interim dividend is required to be paid prior to the end of the financial year based on estimates of the full financial year profit. The final dividend due is determined following finalisation of the financial year results, with any difference between the interim dividend payment and the final dividend due either deducted from, or added to, the interim dividend payment for the following financial year. The payment of dividends is subject to the approval of the Treasurer. The Treasurer has exempted from SAFA's dividend policy, all Program Funding transactions related to the current financial assistance Funds that SAFA is managing on behalf of the SA Government (refer Notes 2(w) and 21(c)).

## Note 2 Significant Accounting Policies (continued)

### (q) Deferred Acquisition Costs

Costs directly attributable to the acquisition of the BII premium revenue (Fund 3) are deferred by recognising these costs as an asset in the Statement of Financial Position when they can be reliably measured. Deferred acquisition costs are amortised systematically over the life of the insurance policy in line with the expected pattern of the incidence of risk.

### (r) Unearned Premium Liability

The Liability Adequacy Test (LAT) is performed on the BII liabilities less deferred acquisition costs to ensure the carrying value of the unearned premium liability is adequate, using current estimates of the present value of future cash flows relating to future claims.

The need for an additional risk margin is assessed, taking into account the inherent uncertainty in the central claims estimate. If the assessment shows the carrying amount of the liabilities is inadequate, any deficiency is recognised as an expense in the Statement of Comprehensive Income by firstly writing down the deferred acquisition cost. If an additional liability is required, this is recognised in the Statement of Financial Position as an unexpired risk liability.

### (s) Foreign Currency Translation

Foreign currency assets and liabilities are recognised in the Financial Statements at the prevailing exchange rate at the reporting date. Revenue and expense items are translated at the exchange rate current at the date at which those items were recognised in the Financial Statements.

### (t) Employee Related Liabilities

SAFA does not employ any direct staff, rather it is assigned staff resources by DTF through a Service Level Agreement pursuant to Section 20 of the *Government Financing Authority Act 1982*. The responsibility to provide for employer contributions to superannuation benefits rests with DTF, and for this reason SAFA is not required to establish a provision. DTF meets long service leave liabilities as they fall due.

### (u) Taxation

#### (i) Accounting Profits Tax Model

In accordance with Treasurer's Instruction 22 Tax Equivalent Payments, SAFA is required to pay the Treasurer an income tax equivalent amount. The income tax liability is based on the Taxation Equivalent Regime (TER) which applies the accounting profits method. This requires SAFA to apply the corporate income tax rate to the net profit. The current income tax equivalent liability or asset relates to the income tax expense outstanding for the current period. Under the TER, no deferred tax asset is applicable when losses have been incurred. The Treasurer has exempted from the application of the TER, all Program Funding transactions related to the current financial assistance Funds that SAFA is managing on behalf of the SA Government (refer Notes 2(w) and 21(c)).

#### (ii) Goods and Services Tax (GST)

SAFA is grouped with DTF for GST purposes. Income, expenses and assets are recognised net of the amount of GST, except:

- when the GST incurred on a purchase of goods or services is not recoverable from the Australian Taxation Office (ATO), in which case the GST is recognised as part of the cost of acquisition of an asset or as part of the expense item; and
- receivables and payables, which are stated with the amount of GST included.

The net amount of GST recoverable from or payable to the ATO is included as part of receivables or payables in the Statement of Financial Position.

Cash flows are included in the Statement of Cash Flows on a gross basis and the GST component of cash flows arising from investing and financing activities, which is recoverable from, or payable to, the ATO is classified as part of operating cash flows.

#### (iii) Stamp Duty

Stamp Duty collected as part of insurance premiums is excluded from premium revenue and paid monthly to RevenueSA.

## Note 2 Significant Accounting Policies (continued)

### (v) Supplementary Information by Line of Business

SAFA is an individual reporting entity which operates in three core lines of business, Treasury, Insurance and Fleet Management (refer Note 3).

### (w) Program Funding

Funding received for financial assistance programs that SAFA manages on behalf of the SA Government is recognised as income. A liability for a payment of program funding monies is only recognised where there is a present obligation to make a payment to an entity that is:

- external to the SA Government, where that payment has been approved under the terms of the program; or
- internal to the SA Government, such as at the conclusion of the program and if SAFA is then required to return any surplus monies to the SA Government.

Until a present obligation to make a Program Funding related payment exists, the potential outlays are disclosed as contingent liabilities (refer Note 21(c)).

### (x) Comparatives

The presentation and classification of items in the Financial Statements are consistent with prior periods except where specific accounting standards and/or accounting policy statements have required a change.

On the initial adoption of a new or amended accounting standard, the application to the comparative period information only occurs where:

- it is required by the new or amended accounting standard; or
- it is not required by, but is permitted by the new or amended accounting standard, and the application to the comparative information is approved by the Under Treasurer.

In all other cases, where presentation or classification of items in the Financial Statements have been amended, comparative figures have been adjusted to conform to changes in presentation or classification in these Financial Statements unless impractical.

### (y) Changes in Accounting Policies

SAFA has not adopted any new accounting standards or amendments to standards, applicable to annual reporting periods commencing on or after 1 January 2023.

The following accounting standard has been issued and is not yet effective. This accounting standard has not been early adopted by SAFA, although it is likely it will be relevant upon application.

#### **AASB 17 Insurance Contracts (AASB 17)**

AASB 17 establishes principles for the recognition, measurement, presentation and disclosure of insurance contracts issued. It also requires similar principles to be applied to reinsurance contracts held and investment contracts issued with discretionary participation features. The objective is to ensure that entities provide relevant information in a way that faithfully represents those contracts. This information gives a basis for users of financial statements to assess the effect that contracts within the scope of AASB 17 have on the financial position, financial performance and cash flows of the entity.

In December 2022 the AASB published AASB 2022-9: *Amendments to Australian Accounting Standards – Insurance Contracts in the Public Sector*. This states that AASB 17 for public sector entities applies to annual reporting periods beginning on or after 1 July 2026. SAFA is still assessing the approach to this standard.

There are no other standards that are not yet effective and that would be expected to have a material impact on SAFA in the current or future reporting periods and on foreseeable future transactions.

### Note 3 Supplementary Information by Line of Business

SAFA operates in the following lines of business:

**Treasury** - provides funds and financial advice to the South Australian Government, Semi-Government Authorities, South Australian Public Sector Financial Institutions and Government agencies.

**Fleet** - provides comprehensive fleet management services to South Australian Government agencies for its passenger and light commercial motor vehicle fleet.

**Insurance** - underwriting several types of general insurance for South Australian Government agencies.

Program Funding income and expenditure transactions for financial assistance programs that SAFA manages on behalf of the SA Government are allocated to the Treasury business.

The Insurance activities are designated into four Funds. Fund 1 reflects the normal commercial activities of SAFA. Fund 2 includes all the activities previously conducted through Section 2 of the South Australian Government Insurance and Risk Management Fund. This Fund is used to fund liabilities arising from insurable incidents that occurred prior to 1 July 1994, claims under the building warranty indemnity reinsurance arrangement with QBE Insurance (Australia) Limited (QBE) until 30 June 2013, SGIC residual claims and workers compensation claims previously managed by South Australian Asset Management Corporation. Fund 3 is used to fund liabilities arising from claims under the building indemnity insurance scheme effective from 1 July 2013. Fund 4 is used to fund liabilities for the South Australian Government's participation in the National Redress Scheme.

2024	Treasury \$m	Insurance \$m	Fleet \$m	Eliminations \$m	Total \$m
Income	48.0	169.5	62.0	(4.5)	275.0
Expenses	25.3	210.3	39.6	(4.5)	270.7
Profit before income tax equivalents	22.7	(40.8)	22.4	-	4.3
Income tax equivalent expense	8.3	(12.2)	6.7	-	2.8
Other Comprehensive Income	-	-	-	-	-
<b>Comprehensive result</b>	<b>14.4</b>	<b>(28.6)</b>	<b>15.7</b>	<b>-</b>	<b>1.5</b>
Business Line assets	44,889.4	1,070.3	272.4	(341.4)	45,890.7
Business Line liabilities	(44,699.3)	(979.1)	(221.4)	341.4	(45,558.4)
<b>Net Assets</b>	<b>190.1</b>	<b>91.2</b>	<b>51.0</b>	<b>-</b>	<b>332.3</b>

2023	Treasury \$m	Insurance \$m	Fleet \$m	Eliminations \$m	Total \$m
Income	78.7	142.0	62.7	(3.7)	279.7
Expenses	17.9	189.2	34.8	(3.7)	238.2
Profit before income tax equivalents	60.8	(47.2)	27.9	-	41.5
Income tax equivalent expense	18.3	(14.2)	8.4	-	12.5
Other Comprehensive Income	-	-	-	-	-
<b>Comprehensive result</b>	<b>42.5</b>	<b>(33.0)</b>	<b>19.5</b>	<b>-</b>	<b>29.0</b>
Business Line assets	41,020.8	916.7	238.7	(360.7)	41,815.5
Business Line liabilities	(40,783.6)	(796.9)	(169.2)	360.7	(41,389.0)
<b>Net Assets</b>	<b>237.2</b>	<b>119.8</b>	<b>69.5</b>	<b>-</b>	<b>426.5</b>

**Note 4 Cash and Short Term Assets**

	2024 \$m	2023 \$m
Cash at Bank	1,044.9	977.5
Short Term Money Market Deposits	600.3	0.1
Negotiable Certificates of Deposit	803.9	1,060.3
Overdraft Facility	390.7	16.3
Overdraft Facility - South Australian Government	133.6	140.3
<b>Total Cash and Short Term Assets</b>	<b>2,973.4</b>	<b>2,194.5</b>

**Note 5 Assets Held for Sale**

	2024 \$m	2023 \$m
Motor Vehicles	10.3	9.4
<b>Total Assets Held for Sale</b>	<b>10.3</b>	<b>9.4</b>

**Note 6 Investments**

	2024 \$m	2023 \$m
Commonwealth Government Securities	-	223.7
Semi-Government Securities	1,021.5	1,974.2
Bank and Corporate Securities	4,274.3	2,965.9
Units in Unlisted Trusts - Funds SA	823.9	765.2
Equity Investments	0.0	0.0
Investments in Private Companies	45.4	42.5
<b>Total Investments</b>	<b>6,165.1</b>	<b>5,971.5</b>

**Note 7 Loans**

	2024 \$m	2023 \$m
Loans to the Treasurer at Market Rates	313.4	335.2
Loans to the Treasurer at Non Market Rates	5.8	7.6
Loans to the Treasurer at Cost of Funds (COF)	15,827.6	13,801.1
Loans to the Treasurer at Cash	8,829.1	9,015.5
Loans to Public Non Financial Corporations	8,194.6	7,630.5
Loans to Public Financial Corporations	2,866.7	2,202.8
Loans to Local Government Financing Authority	21.0	93.1
Loans to Non Government Schools	71.3	78.9
<b>Total Loans</b>	<b>36,129.5</b>	<b>33,164.7</b>

The COF loan to the Treasurer is funded through a range of financial assets and liabilities within the Treasurer's Portfolio. Any gains or losses, whether realised or unrealised, on the assets and liabilities in the Treasurer's Portfolio that fund the loan are equally matched by a gain or loss on the COF loan to the Treasurer.

**Note 8 Derivatives Receivable**

	2024 \$m	2023 \$m
Foreign Currency Swaps	(0.0)	(0.0)
Interest Rate Swaps	125.0	142.5
<b>Total Derivatives Receivable</b>	<b>125.0</b>	<b>142.5</b>

**Note 9 Receivables and Other Assets**

	2024 \$m	2023 \$m
Receivables	4.5	4.9
Receivables - South Australian Government	151.3	80.1
Recoveries	22.8	1.6
Less: Allowance for impairment	(0.4)	(0.4)
Receivables from the Treasurer	50.1	19.9
Prepayments - South Australian Government	2.2	2.1
Prepayments	8.3	7.0
Sundry Debtors	0.2	0.2
Sundry Debtors - South Australian Government	0.6	0.5
Income Tax Equivalent	11.6	-
Deferred Acquisition Costs	0.4	2.4
<b>Total Receivables and Other Assets</b>	<b>251.6</b>	<b>118.3</b>

**Movement in the allowance for impairment loss**

	2024 \$m	2023 \$m
Carrying amount at the beginning of the period	(0.4)	(0.4)
Increase in Allowance for doubtful debts	(0.0)	(0.0)
Amounts written off	0.0	0.0
Amounts recovered during the period	(0.0)	(0.0)
Carrying amount at the end of the period	<b>(0.4)</b>	<b>(0.4)</b>

**Note 10 Property, Plant and Equipment**

	2024 \$m	2023 \$m
<b>Motor Vehicles</b>		
At Fair value	290.8	271.8
Accumulated depreciation	(55.4)	(58.0)
<b>Total Motor Vehicles</b>	<b>235.4</b>	<b>213.8</b>
<b>Total Property, Plant and Equipment</b>	<b>235.4</b>	<b>213.8</b>

**Reconciliation of Property, Plant and Equipment**

	2024 \$m	2023 \$m
<b>Motor Vehicles</b>		
Carrying amount at the beginning of the period	213.8	198.8
Additions	92.4	69.7
Assets classified as held for sale	(10.3)	(9.4)
Disposals	(39.2)	(25.5)
Depreciation expense	(21.3)	(19.8)
Carrying amount at the end of the period	<b>235.4</b>	<b>213.8</b>
<b>Total Carrying amount at the end of the period</b>	<b>235.4</b>	<b>213.8</b>

**Note 11 Intangible Assets****Software Purchased**

	2024 \$m	2023 \$m
At cost	4.3	4.3
Accumulated amortisation	(3.9)	(3.5)
<b>Total Intangible Assets</b>	<b>0.4</b>	<b>0.8</b>

**Reconciliation of Software Purchased**

	2024 \$m	2023 \$m
Carrying amount at the beginning of the period	0.8	1.2
Amortisation expense	(0.4)	(0.4)
Carrying amount at the end of the period	<b>0.4</b>	<b>0.8</b>

**Note 12 Deposits and Short Term Borrowings**

	2024 \$m	2023 \$m
At Call Deposits	28.3	6.6
At Call Deposits - South Australian Government agencies	194.4	241.5
At Call Deposits - Treasurer	9,316.2	9,311.1
Commercial Paper	2,873.3	2,967.0
<b>Total Deposits and Short Term Borrowings</b>	<b>12,412.2</b>	<b>12,526.2</b>

**Note 13 Bonds, Notes and Debentures**

	2024 \$m	2023 \$m
Floating Rate Notes	3,516.3	2,475.7
Select Lines	28,010.1	24,781.9
Retail Stock	153.7	144.0
Obligation to the Commonwealth Government	154.9	168.0
<b>Total Bonds, Notes and Debentures</b>	<b>31,835.0</b>	<b>27,569.6</b>

**Note 14 Outstanding Claims**

	2024 \$m	2023 \$m
Outstanding Claims - South Australian Government	131.7	136.5
Outstanding Claims	816.5	627.2
<b>Total Outstanding Claims</b>	<b>948.2</b>	<b>763.7</b>

**Reconciliation of Movements in Outstanding Claims**

	Property \$m	Liability \$m	Medical Malpractice \$m
<b>2023 Balance</b>	136.5	301.1	326.1
Paid	(2.1)	(92.6)	(12.4)
Reported Claims	2.3	78.6	28.3
IBNR/IBNER Reserve	(0.6)	115.9	24.4
Risk Margin	(4.5)	22.5	14.8
Indirect Claims Settlement Reserve	0.1	8.1	1.7
<b>2024 Balance</b>	<b>131.7</b>	<b>433.6</b>	<b>382.9</b>
<b>30 June 2024 Outstanding Claims balance by:</b>			
Fund 1	131.7	164.4	367.6
Fund 2	-	38.7	15.3
Fund 3	-	24.2	-
Fund 4	-	206.3	-
	<b>131.7</b>	<b>433.6</b>	<b>382.9</b>

**Note 15 Derivatives Payable**

	2024 \$m	2023 \$m
Interest Rate Swaps - South Australian Government	6.4	19.4
Interest Rate Swaps	297.8	451.0
<b>Total Derivatives Payable</b>	<b>304.2</b>	<b>470.4</b>

**Note 16 Payables and Other Liabilities**

	2024 \$m	2023 \$m
Sundry Creditors - South Australian Government	3.7	1.6
Sundry Creditors	3.3	0.4
Payables	10.1	3.3
Payables - South Australian Government	13.8	9.5
Payables to the Treasurer	-	6.7
Contract Liability	27.9	25.1
Income Tax Equivalent	-	12.5
<b>Total Payables and Other Liabilities</b>	<b>58.8</b>	<b>59.1</b>

<b>Note 17 Revenue</b>	<b>Note</b>	<b>2024 \$m</b>	<b>2023 \$m</b>
<b>Interest Revenue on assets measured at Fair Value through Profit or Loss</b>			
External to South Australian Government:			
Cash and Short Term Assets		84.3	100.7
Investments		200.6	154.5
Loans		3.2	4.2
Receivables and Other Assets		614.1	382.7
Internal to South Australian Government:			
Cash and Short Term Assets		21.1	19.8
Loans		1,247.7	965.3
Receivables and Other Assets		30.0	10.9
		<b>2,201.0</b>	<b>1,638.1</b>
<b>Less Interest Expense on liabilities measured at Fair Value through Profit or Loss</b>			
External to South Australian Government:			
Deposits and Short Term Borrowings		130.5	79.2
Bonds, Notes and Debentures		945.4	801.9
Payables and Other Liabilities		650.9	382.6
Internal to South Australian Government:			
Deposits and Short Term Borrowings		394.5	307.1
Payables and Other Liabilities		42.7	21.5
		<b>2,164.0</b>	<b>1,592.3</b>
<b>Net Interest Revenue at FVTPL</b>		<b>37.0</b>	<b>45.8</b>
<b>Insurance Premium</b>			
External to South Australian Government		15.4	15.3
Internal to South Australian Government		73.2	69.6
	20	<b>88.6</b>	<b>84.9</b>
<b>Leasing and Hire</b>			
Internal to South Australian Government		<b>56.5</b>	<b>53.3</b>
<b>Recoveries</b>			
External to South Australian Government		22.4	2.5
Internal to South Australian Government		1.9	2.3
		<b>24.3</b>	<b>4.8</b>
<b>Other</b>			
External to South Australian Government:			
Other Revenue		1.2	15.8
Commissions		2.1	1.7
Internal to South Australian Government:			
Other Revenue		0.1	0.1
Management Fees		1.9	1.9
Guarantee Fees		0.0	0.0
		<b>5.3</b>	<b>19.5</b>
<b>Total Revenue</b>		<b>211.7</b>	<b>208.3</b>

<b>Note 18 Other Gains/(Losses)</b>	<b>Note</b>	<b>2024 \$m</b>	<b>2023 \$m</b>
<b>Net Gain/(Loss) on Financial Instruments and Derivatives</b>			
External to South Australian Government:			
Realised		(201.1)	(26.0)
Unrealised		116.3	325.0
Internal to South Australian Government:			
Realised		118.8	(8.0)
Unrealised		20.5	(229.1)
		<b>54.5</b>	<b>61.9</b>
<b>Net Gain on Sale of Property, Plant and Equipment</b>			
External to South Australian Government		<b>8.8</b>	<b>9.5</b>
<b>Total Other Gains</b>		<b>63.3</b>	<b>71.4</b>
<b>Note 19 Expenses</b>			
<b>(a) Operating Expenses</b>			
<b>Depreciation, Amortisation and Impairment</b>			
Internal to South Australian Government		<b>21.7</b>	<b>20.2</b>
<b>Insurance Claims</b>			
External to South Australian Government		238.1	94.1
Internal to South Australian Government		(14.7)	86.9
	20	<b>223.4</b>	<b>181.0</b>
<b>Motor Vehicle</b>			
External to South Australian Government		29.0	27.0
Internal to South Australian Government		(16.7)	(17.0)
		<b>12.3</b>	<b>10.0</b>
<b>Outwards Reinsurance</b>			
External to South Australian Government	20	<b>22.5</b>	<b>18.5</b>
<b>Other Operating</b>			
External to South Australian Government:			
Audit Fees		0.3	-
Program and Debt Management Fees		2.1	2.2
Impairment Loss		0.1	(0.0)
Management Fees/Deferred Acquisition Costs		8.1	(1.5)
Consultants/Contractors	24	1.1	0.5
Operating Leases		0.9	0.9
Systems		1.1	1.0
Other		0.7	0.7
Internal to South Australian Government:			
Audit Fees	22	0.2	-
Indemnity to/(from) the Treasurer		(50.1)	(13.2)
Program Funding Expense		7.4	1.6
Service Level Agreement		13.0	11.6
Other		5.9	4.7
		<b>(9.2)</b>	<b>8.5</b>
<b>Total Expenses</b>		<b>270.7</b>	<b>238.2</b>

Service Level Agreement costs of \$1,926,590 (2022-23: \$2,119,022) relating to SAFA's insurance business activities have been allocated directly to claims expense.

Deferred acquisition costs include any deficiency that is recognised through the write down of deferred acquisition costs for Building Indemnity Insurance and any cost for unexpired risk liability provision (refer Note 28 (d)(ii)).

**Note 19 Expenses (continued)****(b) Income Tax Equivalent Expense with SA Government Reconciliation**

The prima facie income tax equivalent expense on pre-tax accounting profit reconciles to the income tax equivalent expense in the financial statements as follows:

**Profit before income tax equivalents**

Prima facie income tax equivalent expense at 30%

Increase in income tax equivalent expense due to:

Tax exempt Program Funding net expense

**Income Tax Equivalent Expense with SA Government**

	2024 \$m	2023 \$m
<b>Profit before income tax equivalents</b>	4.3	41.5
Prima facie income tax equivalent expense at 30%	1.3	12.5
Increase in income tax equivalent expense due to: Tax exempt Program Funding net expense	1.5	-
<b>Income Tax Equivalent Expense with SA Government</b>	<b>2.8</b>	<b>12.5</b>

**(c) Expenditure - SA Business and Non-SA Business**

The following table includes all expenditure in relation to contracts above \$55,000 (GST inclusive) resulting from a procurement as defined in Treasurer's Instructions 18 – Procurement (TI 18). Arrangements between public authorities and arrangements with other governments are not included.

Expenditure is inclusive of non-recoverable GST.

	2024 \$m	Proportion SA and non-SA businesses
Total expenditure with South Australian businesses	128.8	72.8%
Total expenditure with non-South Australian businesses	48.2	27.2%
<b>Total Expenditure</b>	<b>177.0</b>	<b>100.0%</b>

Classification as SA business or non-SA business is generally based on circumstances as at the time of entering into a contract. For contracts entered into before 20 February 2023, where sufficient evidence of an assessment made under previous procurement requirements is known to SAFA, this was used to determine classification. For contracts where such evidence of prior assessment is not available and for all other contracts, classification is based on the definition of an SA business provided in TI 18.

TI 18 defines a business as being South Australian where it operates in South Australia and more than 50% of the workforce delivering the contract resulting from the procurement on behalf of the business are South Australian residents.

The disclosure for expenditure with SA businesses reflects the total spent on contracts within the TI 18 definition and in some instances includes the cost of goods sourced from outside South Australia.

In many cases, the determination has been made on the basis of representations made by suppliers at a point in time which has not been subject to independent verification.

## Note 20 Net Claims Incurred and Underwriting Result

The following table provides detail in relation to the net claims incurred cost. Current year claims relate to risks borne in the current reporting period. Prior period claims relate to a reassessment of the risks borne in previous reporting periods.

2024	In respect of	In respect of	Total
	Current Year	Prior Years	
	\$000	\$000	\$000
Gross Claims Incurred and Related Expenses Undiscounted	124,939	202,075	327,014
Other Recoveries Undiscounted	(470)	(25,309)	(25,779)
<i>Net Claims Incurred - Undiscounted</i>	124,469	176,766	301,235
Discount and Discount Movement - Gross Claims Incurred	(29,826)	(5,959)	(35,785)
Discount and Discount Movement - Other Recoveries	93	4,066	4,159
<i>Net Discount Movement</i>	(29,733)	(1,893)	(31,626)
<b>Net Claims Incurred</b>	<b>94,736</b>	<b>174,873</b>	<b>269,609</b>

Net claims incurred during 2023-24 in respect of claims incurred prior to 30 June 2023 was \$174.9 million, resulting from:

	\$m
Interest on the 30 June 2023 provision, less payments during 2023-24	29.4
Release of administration allowance and risk margin in respect of payments during 2023-24	(19.4)
Changes in actuarial assumptions and experience deviation from expected	164.9
	<b>174.9</b>

2023	In respect of	In respect of	Total
	Current Year	Prior Years	
	\$000	\$000	\$000
Gross Claims Incurred and Related Expenses Undiscounted	220,975	75,529	296,504
Other Recoveries Undiscounted	(679)	(3,018)	(3,697)
<i>Net Claims Incurred - Undiscounted</i>	220,296	72,511	292,807
Discount and Discount Movement - Gross Claims Incurred	(31,739)	(6,508)	(38,247)
Discount and Discount Movement - Other Recoveries	89	70	159
<i>Net Discount Movement</i>	(31,650)	(6,438)	(38,088)
<b>Net Claims Incurred</b>	<b>188,646</b>	<b>66,073</b>	<b>254,719</b>

Net claims incurred during 2022-23 in respect of claims incurred prior to 30 June 2022 was \$66.1 million, resulting from:

	\$m
Interest on the 30 June 2022 provision, less payments during 2022-23	18.2
Release of administration allowance and risk margin in respect of payments during 2022-23	(8.9)
Changes in actuarial assumptions and experience deviation from expected	56.8
	<b>66.1</b>

	2024	2023
	\$m	\$m
<b>Net Earned Premium</b>		
Insurance Premium Revenue	88.6	84.9
Outwards Reinsurance Expense	(22.5)	(18.5)
	66.1	66.4
<b>Net Claims Incurred</b>		
Claims Expense	(223.4)	(181.0)
Recoveries Income	22.8	4.2
	(200.6)	(176.8)
<b>Net Underwriting Result</b>	<b>(134.5)</b>	<b>(110.4)</b>

## Note 21 Contingent Assets and Liabilities

### Contingent Assets

Under Section 15 of the *Government Financing Authority Act 1982*, all financial obligations incurred or assumed by SAFA are guaranteed by the Treasurer on behalf of the State of South Australia.

### Contingent Liabilities

#### (a) Guarantees

On 3 May 2022 two guarantees totalling \$17.0 million were provided to SA Water to enable its registration in the national electricity and gas markets, being \$16.4 million and \$0.6 million respectively. These guarantees expire on 30 June 2026. SA Water must comply with the prudential requirements set by the Australian Energy Market Operator and provide credit support through financial guarantees. There has been no event to trigger a call on these guarantees. Fair Value for these guarantees is equal to the amounts due at reporting date and are included in Receivables – SA Government (Note 9).

#### (b) Treasurer's Indemnity

The Treasurer has indemnified SAFA against any profit or loss as a result of activities in the Insurance Funds 2 and 3. Given the nature of activities in these Funds, the Treasurer has approved that any operating profit or loss before tax will be nil. This is achieved by negating the operating profit or loss with either a payable to, or receivable from, the Treasurer. This policy resulted in a receivable from the Treasurer of \$50.1 million as at 30 June 2024 (net receivable from the Treasurer of \$13.2 million as at 30 June 2023).

#### (c) Program Funding

Funding has been received for financial assistance programs that SAFA manages on behalf of the SA Government. A liability for SAFA to make program funding payments is contingent upon these being approved, either under the terms of the program or at the conclusion of the program (refer to Note 2(w)). The amounts available for payment under these programs is as follows:

	2024 \$m	2023 \$m
Whyalla Steelworks Operational Efficiency Improvement Fund	50.0	50.0
Live Music and Event Cancellation Fund	-	5.0
<b>Total Program Funding</b>	<b>50.0</b>	<b>55.0</b>

**Note 22 Auditor's Remuneration**

Audit fees payable to the Audit Office of South Australia relating to work performed under the *Public Finance and Audit Act 1987*.

2024 \$000	2023 \$000
221.3	215.5
<b>221.3</b>	<b>215.5</b>

No other services were provided by the Audit Office of South Australia. Effective 1 July 2023, SAFA paid all audit fees directly to the Audit Office of South Australia. Previously, the audit fees were paid via SAFA's SLA with DTF.

**Note 23 Cash Flow Information****(a) Reconciliation of Cash:**

Cash disclosed in the Statement of Financial Position  
Less accrued income

Note	2024 \$m	2023 \$m
4	1,645.2	977.6
	(3.3)	(3.5)
	<b>1,641.9</b>	<b>974.1</b>

**Balance per Statement of Cash Flows****(b) Reconciliation of comprehensive result to net cash provided by Operating Activities:**

Comprehensive Result for the Period

**Non-cash items**

Change in net market value of Financial instruments

Amortisation of Financial instruments

Depreciation and Impairment

Gain on Sale of Property, Plant and Equipment

Bad Debts written off

Capitalised Interest/Gains and Losses

**Movement in Operating Assets and Liabilities**

(Increase)/Decrease in accrued interest receivable

(Increase)/Decrease in recoveries receivable

(Increase)/Decrease in sundry debtors and other assets

Increase/(Decrease) in accrued interest payable

Increase/(Decrease) in outstanding claims

Increase/(Decrease) in sundry creditors and other liabilities

Foreign Currency movement

**Net cash provided by Operating Activities**

	1.5	29.0
	(134.0)	(110.5)
	(404.2)	(498.6)
	21.7	20.2
	(7.6)	(8.9)
	(0.0)	(0.0)
	(77.9)	35.4
	(46.6)	(115.3)
	(21.2)	24.3
	(100.3)	(75.3)
	17.1	61.8
	184.5	158.3
	(15.8)	8.6
	0.0	0.0
	<b>(582.8)</b>	<b>(471.0)</b>

## Note 23 Cash Flow Information (continued)

### (c) Non Cash Financing and Investing Activities

During 2023-24, \$91.1 million (2022-23: \$24.8 million losses) was adjusted against the Treasurer's debt for book gains arising from debt management activity.

### (d) Reconciliation of Liabilities arising from Financing Activities

	2023 \$m	Cashflows \$m	Foreign exchange move. \$m	Fair value changes \$m	2024 \$m
At Call Deposits	6.6	20.6	-	1.1	28.3
At Call Deposits - Treasurer	9,311.1	6.9	-	(1.8)	9,316.2
At Call Deposits - South Aust. Govt agencies	241.5	(58.9)	(0.3)	12.1	194.4
Secured Borrowings	-	-	-	-	-
Commercial Paper	2,967.0	(95.0)	-	1.3	2,873.3
Floating Rate Notes	2,475.7	1,042.0	-	(1.4)	3,516.3
Select Lines	24,781.9	3,498.6	-	(270.4)	28,010.1
Retail Stock	144.0	5.0	-	4.7	153.7
Obligation to the Commonwealth Government	168.0	(10.1)	-	(3.0)	154.9
<b>Total Liabilities from Financing Activities</b>	<b>40,095.8</b>	<b>4,409.1</b>	<b>(0.3)</b>	<b>(257.4)</b>	<b>44,247.2</b>

	2022 \$m	Cashflows \$m	Foreign exchange move. \$m	Fair value changes \$m	2023 \$m
At Call Deposits	27.7	(22.1)	-	1.0	6.6
At Call Deposits - Treasurer	9,751.8	(468.3)	-	27.6	9,311.1
At Call Deposits - South Aust. Govt agencies	377.6	(146.8)	0.1	10.6	241.5
Secured Borrowings	198.9	(198.9)	-	-	-
Commercial Paper	2,360.2	625.0	-	(18.2)	2,967.0
Floating Rate Notes	2,857.1	(385.5)	-	4.1	2,475.7
Select Lines	23,353.0	2,292.5	-	(863.6)	24,781.9
Retail Stock	112.8	33.0	-	(1.8)	144.0
Obligation to the Commonwealth Government	185.4	(10.9)	-	(6.5)	168.0
<b>Total Liabilities from Financing Activities</b>	<b>39,224.5</b>	<b>1,718.0</b>	<b>0.1</b>	<b>(846.8)</b>	<b>40,095.8</b>

## Note 24 Consultants and Contractors

The number of consultancies and the dollar amount paid/payable (included in operating expenses) to consultants that fell within the following bands:

	No	2024 \$000	No	2023 \$000
Below \$10,000	2	7	2	11
\$10,000 or above	11	1,003	6	457
<b>Total Consultants expense</b>	<b>13</b>	<b>1,010</b>	<b>8</b>	<b>468</b>

In addition to the amounts shown in the table above, Nil (2022-23: \$30,217) in consultants fees were paid through SAFA's SLA with DTF. These consultants are disclosed in DTF's Financial Statements.

The number of contractors and the dollar amount paid/payable (included in operating expenses) to contractors that fell within the following bands:

	No	2024 \$000	No	2023 \$000
Below \$10,000	1	9	1	4
\$10,000 or above	1	57	1	53
<b>Total Contractors expense</b>	<b>2</b>	<b>66</b>	<b>2</b>	<b>57</b>

In addition to the amounts shown in the table above, \$362,394 (2022-23: \$272,035) in contractor fees were paid through SAFA's SLA with DTF. These contractors are disclosed in DTF's Financial Statements.

## Note 25 Related Parties

Key management personnel (KMP) of SAFA include the Treasurer, Under Treasurer, Chief Executive Officer, Chief Financial Officer and Directors, who have responsibility for the strategic direction and management of the authority. Compensation commentary detailed below excludes salaries and other benefits the Treasurer receives. The Treasurer's remuneration and allowances are set by the *Parliamentary Remuneration Act 1990* and the Remuneration Tribunal of SA respectively and are payable from the Consolidated Account (via DTF) under section 6 of the *Parliamentary Remuneration Act 1990*.

SAFA's KMP are employed by DTF and provided to SAFA through SAFA's SLA with DTF.

### (a) Key Management Personnel

The following persons held authority and responsibility for planning, directing and controlling the activities of SAFA, directly or indirectly, during the financial year:

Mr S Mullighan*	Treasurer
Mr R Persse*	Under Treasurer
Mr A Coates	Chief Executive Officer
Mr T Burfield	Director, Commercial Advisory (from Jul 2023)
	Director, Risk and Commercial Advisory (until Jul 2023)
Mr A Kennedy	Director, Treasury Services (until Feb 2024)
Mr P King	Head of Financial Markets and Client Services (from Dec 2023)
	Chief Risk Officer & Director of Governance and Business Enhancement (from Jul 2023 until Dec 2023) ^
Ms L Smith	Chief Financial Officer
Mr J Strawbridge	Acting Chief Risk Officer (from Dec 2023)
Ms J White	Director, Insurance and Fleet

\* not included in Key Management Personnel Compensation

^ role held in an Acting capacity from Jul 2023 until Oct 2023

### (b) Key Management Personnel Compensation

	2024 \$000	2023 \$000
Short-term employee benefits	1,415.6	1,050.5
Post-employment benefits	270.0	113.1
	<b>1,685.6</b>	<b>1,163.6</b>

### (c) Related party transactions

SAFA is a statutory authority constituted as the Under Treasurer under the *Government Financing Authority Act 1982*. SAFA is subject to the control and direction of the Treasurer of South Australia who in turn, is responsible to the Parliament of South Australia for the proper administration of the Act.

Related parties include the Government of South Australia and South Australian state public sector organisations, as well as the Treasurer of South Australia and SAFA KMP and their close family members.

#### (i) Individually significant transactions

SAFA provides a number of loans to, and accepts deposits from, the Treasurer of South Australia. This is one of the primary functions of SAFA.

	Note	2024 \$m	2023 \$m
Loans to the Treasurer	7	24,975.9	23,159.4
At Call Deposits - Treasurer	12	9,316.2	9,311.1
Interest Revenue	17	910.3	700.6
Interest Expense	17	(382.2)	(296.4)
Net Gain/(Loss) on Financial Instruments and Derivatives	18	20.3	(222.5)

#### (ii) Collectively significant transactions

SAFA functions as the central financing authority, captive insurer and manager of the passenger and light commercial vehicle fleet operations for the Government of South Australia. Balances and transactions related to these services are reported in various notes to the Financial Statements, as amounts "Internal to the South Australian Government".

## Note 26 Unrecognised Contractual Commitments

### (a) Operating Lease Commitments Receivable

#### SAFA as a Lessor

Leases in which SAFA retains substantially all the risks and benefits of ownership of the leased asset are classified as operating leases. Agencies have entered into commercial leases on motor vehicles owned by SAFA. These leases are predominately for terms up to three years, with an option, subject to approval, to extend in six monthly intervals to a maximum term of four years for passenger vehicles and a maximum term of five years for light commercial vehicles.

Future minimum rentals receivable (excluding GST) under non-cancellable operating leases are as follows:

	2024 \$m	2023 \$m
<b>Operating Lease Receipts:</b>		
Not later than one year	40.0	34.7
Later than one year but not later than five years	44.6	31.2
Later than five years	-	0.0
<b>Total Non-Cancellable Operating Lease Receivables</b>	<b>84.6</b>	<b>65.9</b>

### (b) Other Commitments

SAFA's other commitments relate to vehicle management fees, software licences and maintenance, and outsourced funds management fees. These amounts relate to vendors that are external to the South Australian Government.

	2024 \$m	2023 \$m
<b>Expenditure Commitments:</b>		
Not later than one year	3.4	3.8
Later than one year but not later than five years	4.5	5.4
Later than five years	2.3	3.1
<b>Total Other Commitments</b>	<b>10.2</b>	<b>12.3</b>

### (c) Short-Term Lease Commitments Payable

#### SAFA as a Lessee

SAFA's short-term leases are for car parking spaces. Car parking spaces are leased on a month-by-month basis, with rent payable one month in advance.

Future minimum rentals payables (excluding GST) under non-cancellable short-term leases are as follows:

	2024 \$m	2023 \$m
<b>Short-Term Lease Payments:</b>		
Not later than one year	0.1	0.1
<b>Total Non-Cancellable Short-Term Lease Payables</b>	<b>0.1</b>	<b>0.1</b>

### (d) Unused Loan Facilities

Loan facilities extended by SAFA are reviewed annually. Unutilised loan facilities at financial year end are as follows:

	2024 \$m	2023 \$m
External to South Australian Government	339.1	640.6
Internal to South Australian Government	1,580.1	1,616.8
<b>Total Unused Loan Facilities</b>	<b>1,919.2</b>	<b>2,257.4</b>

## Note 27 Capital Management

SAFA's objective is to maintain capital that allows it to continue as a going concern while exposing its stakeholders to an acceptable level of risk. SAFA's capital comprises Retained Earnings (\$332.3m 30 June 2024; \$426.5m 30 June 2023). The capital position is reviewed periodically by Management to ensure its adequacy is commensurate with the level of risk. Management considers the following factors, among others, when managing capital requirements:

- The overall risk position of the business;
- Dividend policy;
- The requirements of the *Government Financing Authority Act 1982*; and
- The guarantee provided to SAFA by the Treasurer on behalf of the State of South Australia (refer Note 21).

## Note 28 Financial Risk Management

SAFA's activities expose it to a variety of financial risks: credit risk, liquidity risk, market risk (including interest rate risk, price risk and currency risk) and insurance risk. SAFA's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the financial performance of SAFA. SAFA uses derivative financial instruments such as futures, foreign exchange contracts, forward rate agreements and interest rate swaps to reduce certain risk exposures.

The guidelines within which these risks are undertaken and managed are established under policies and guidelines approved by the Treasurer and Management. SAFA monitors compliance with these policies and constraints by appropriately segregating the monitoring from the operating business unit. Information is summarised and reported daily to Management. These methods used have not changed during the reporting period.

### (a) Credit Risk

Credit risk is the risk of financial loss and associated costs resulting from the failure of a counterparty to meet its financial obligations as and when they fall due. SAFA incurs credit risk through undertaking its core functions of fundraising, debt management, liquidity management and the Government's reinsurance program.

SAFA's dealings in physical securities and other financial contracts, including derivatives, are transacted only with counterparties possessing strong to extremely strong safety characteristics regarding timely payment of principal and interest.

Should a participant in the Government's reinsurance program become insolvent or cease trading, the recoveries to which SAFA may be entitled could be jeopardised in full or in part, or the timing of any recovery may be subject to an insolvency action.

To minimise the potential for credit loss, SAFA complies with stringent credit guidelines. The guidelines are designed to promote diversification of credit risk amongst counterparties while limiting exposure only to highly rated institutions worldwide. The credit guidelines do not apply to loans to South Australian Government entities.

AASB 7 *Financial Instruments: Disclosures*, requires the disclosure of the amount of change in fair value that is attributable to the change in SAFA's credit risk. The following table shows the amount of change in fair value of Liabilities and Loans as at the end of the reporting period that is considered to have contributed to SAFA's credit risk for the period and cumulative.

	2024		2023	
	Period \$m	Cumulative \$m	Period \$m	Cumulative \$m
Loans change in fair value profit/(loss)	3.0	107.3	(0.6)	216.7
Liabilities change in fair value profit/(loss)	(2.4)	(84.3)	0.8	(272.7)

The change in fair values attributable to credit risk have been calculated by determining the change in the spread between SAFA and Swap yield curves at the issue date and period end dates. This spread movement is then applied to the delta of each transaction to calculate the considered credit component. The spreads between SAFA and Swap yield curves as at 30 June 2024 ranged between -3 and 101 basis points (30 June 2023: -14 and 86 basis points).

## Note 28 Financial Risk Management (continued)

### (a) Credit Risk (continued)

#### (i) Credit Quality

Impairment requirements result in a provision being applied to all receivables, rather than only on those receivables that are credit impaired. There are no impairment provisions (including expected credit losses), for State, Territory, or Commonwealth Government receivables due to the Government's high quality credit rating, and low risk of loss.

Loss allowances for receivables are measured at an amount equal to lifetime expected credit loss using the simplified approach in *AASB 9 Financial Instruments*. SAFA uses an allowance matrix to measure the expected credit loss of receivables from non-government debtors which comprise a large number of small balances.

To measure the expected credit losses, receivables are grouped based on shared risk characteristics and the days past due. When estimating the expected credit loss (ECL), SAFA considers reasonable and supportable quantitative and qualitative information that is relevant and available without undue cost or effort. Receivables more than 90 days past due are considered credit impaired, and a provision for the full amount has been established. Accordingly no ECL has been recognised for these debtors.

Loss rates are based on actual history of credit loss. SAFA considers differences between previous economic conditions and forecast economic conditions, though these factors are unlikely to affect loss rates due to the nature of receivables and the debtors. The maximum period considered when estimating expected credit losses is the full contractual period over which SAFA is exposed to credit risk.

The following table provides information about the exposure to credit risk and ECL for non-government debtors. This expected credit loss allowance forms part of the allowance for impairment loss (refer Note 9).

	2024			2023		
	Debtor gross carrying amount \$000	Loss %	Lifetime expected losses \$000	Debtor gross carrying amount \$000	Loss %	Lifetime expected losses \$000
Current (not past due)	9.8	2.0%	0.2	34.7	0.7%	0.2
1 - 30 days past due	14.1	2.4%	0.3	74.3	4.5%	3.4
31 - 60 days past due	5.3	0.0%	0.0	13.2	9.2%	1.2
61 - 90 days past due	-	5.0%	0.0	42.8	0.0%	0.0
More than 90 days past due	435.6	N/A	-	405.0	N/A	-
<b>Expected Credit Loss allowance</b>			<b>0.5</b>			<b>4.8</b>

**Note 28 Financial Risk Management (continued)**

**(a) Credit Risk (continued)**

**(i) Credit Quality (continued)**

The following table sets out the credit quality of financial assets other than receivables. The ratings have been presented based on credit ratings from Standard and Poors.

The disclosure below measures credit risk for physical securities at face value, and the credit risk of derivative transactions using a mark-to-market methodology that includes an additional factor to cover potential future adverse market movements less any collateral held.

The majority of SAFA's lending is to agencies and corporations of the South Australian Government. In respect to the repayment of loans by authorities (which are fully guaranteed by the Treasurer) the ultimate credit risk is to the Treasurer. The principal focus for SAFA is therefore with risk that arises through investment of funds in financial assets and through derivative transactions with market counterparties.

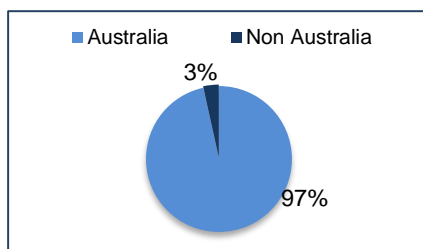
**Concentration of Credit Risk by credit rating:**

2024 Asset Class	Rating									Total \$m
	AAA \$m	AA+ \$m	AA \$m	AA- \$m	A+ \$m	A \$m	A- \$m	BBB+ \$m	NR* \$m	
Loans/Investments	101.0	791.2	168.0	4,516.6	1,256.5	594.0	90.0	-	39,514.5	47,031.8
Interest Rate Swaps	-	-	-	205.7	-	-	-	-	6.1	211.8
Foreign Exchange	-	-	-	-	-	-	-	-	-	-
<b>Total</b>	<b>101.0</b>	<b>791.2</b>	<b>168.0</b>	<b>4,722.3</b>	<b>1,256.5</b>	<b>594.0</b>	<b>90.0</b>	<b>-</b>	<b>39,520.6</b>	<b>47,243.6</b>

2023 Asset Class	Rating									Total \$m
	AAA \$m	AA+ \$m	AA \$m	AA- \$m	A+ \$m	A \$m	BBB+ \$m	BBB \$m	NR* \$m	
Loans/Investments	457.4	1,477.0	490.5	2,473.4	1,751.3	249.0	80.0	45.0	35,856.3	42,879.9
Interest Rate Swaps	-	-	-	205.3	-	-	-	-	6.2	211.5
Foreign Exchange	-	-	-	0.3	-	-	-	-	0.2	0.5
<b>Total</b>	<b>457.4</b>	<b>1,477.0</b>	<b>490.5</b>	<b>2,679.0</b>	<b>1,751.3</b>	<b>249.0</b>	<b>80.0</b>	<b>45.0</b>	<b>35,862.7</b>	<b>43,091.9</b>

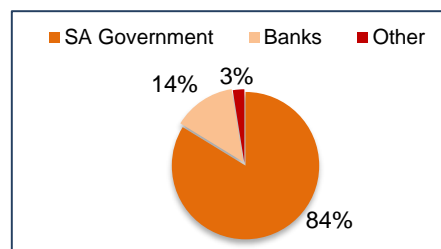
\* NR - not classified under particular ratings. Includes loans to SA Government of \$38,044 million (2022-23: \$35,063 million).

**2023-24 Credit Risk: Country**



2022-23 (Aus 95% Non Aus 5%)

**2023-24 Credit Risk: Counterparty**



2022-23 (SAG 84% Bank 11% Other 5%)

## Note 28 Financial Risk Management (continued)

### (a) Credit Risk (continued)

#### (ii) Offsetting Financial Assets and Financial Liabilities

##### Financial assets and liabilities subject to offsetting and/or master netting agreements:

SAFA enters into “over the counter” derivative transactions with the four Australian major banks under International Swap and Derivatives Association (ISDA) agreements, whereby transactions are netted with each major bank counterparty (not between major bank counterparties). Collateral is paid daily to the counterparty in a net favourable position on a zero threshold basis, as reflected in the Statement of Financial Position. Daily payments reflect market exposure calculations as agreed with each major bank counterparty from close of business two working days prior. These collateral payments which are due to SAFA, rank with deposits for the purpose of priority of payment from a credit perspective and are not offset with each individual major bank’s other credit exposures unless there is an event of default.

The analysis presented below sets out the carrying amounts of recognised financial instruments that are subject to the above agreements.

2024	Gross Amounts of Financial Assets and Liabilities	Gross amounts offset in the Statement of Financial Position	Net amounts presented in the Statement of Financial Position	Related amounts not offset		Net
				Subject to master netting or other agreements	Financial collateral (incl. cash collateral)	
	\$m	\$m	\$m	\$m	\$m	\$m
<b>Assets</b>						
Interest Rate Swaps	256.5	(131.5)	125.0	(113.7)	(11.8)	(0.5)
Foreign Currency Swaps	0.0	0.0	0.0	0.0	0.0	0.0
Secured Cash Lending	0.0	0.0	0.0	0.0	0.0	0.0
<b>Total</b>	<b>256.5</b>	<b>(131.5)</b>	<b>125.0</b>	<b>(113.7)</b>	<b>(11.8)</b>	<b>(0.5)</b>
<b>Liabilities</b>						
Secured Borrowings	0.0	0.0	0.0	0.0	0.0	0.0
Interest Rate Swaps	(435.7)	131.5	(304.2)	113.7	186.3	(4.2)
Foreign Currency Swaps	0.0	0.0	0.0	0.0	0.0	0.0
<b>Total</b>	<b>(435.7)</b>	<b>131.5</b>	<b>(304.2)</b>	<b>113.7</b>	<b>186.3</b>	<b>(4.2)</b>

2023	Gross Amounts of Financial Assets and Liabilities	Gross amounts offset in the Statement of Financial Position	Net amounts presented in the Statement of Financial Position	Related amounts not offset		Net
				Subject to master netting or other agreements	Financial collateral (incl. cash collateral)	
	\$m	\$m	\$m	\$m	\$m	\$m
<b>Assets</b>						
Interest Rate Swaps	291.2	(148.7)	142.5	(123.9)	(12.8)	5.8
Foreign Currency Swaps	0.0	0.0	0.0	0.0	0.0	0.0
Secured Cash Lending	0.0	0.0	0.0	0.0	0.0	0.0
<b>Total</b>	<b>291.2</b>	<b>(148.7)</b>	<b>142.5</b>	<b>(123.9)</b>	<b>(12.8)</b>	<b>5.8</b>
<b>Liabilities</b>						
Secured Borrowings	0.0	0.0	0.0	0.0	0.0	0.0
Interest Rate Swaps	(619.1)	148.7	(470.4)	123.9	315.8	(30.7)
Foreign Currency Swaps	0.0	0.0	0.0	0.0	0.0	0.0
<b>Total</b>	<b>(619.1)</b>	<b>148.7</b>	<b>(470.4)</b>	<b>123.9</b>	<b>315.8</b>	<b>(30.7)</b>

##### Reconciliation to the Statement of Financial Position

The 'Net amounts presented in the Statement of Financial Position', as set out above, are reflected in the Statement of Financial Position (refer Notes 4, 8, 12 and 15).

## Note 28 Financial Risk Management (continued)

### (b) Liquidity Risk

In order to manage liquidity risk, SAFA has in place liquidity management guidelines, which require SAFA to hold a base level of liquidity comprising highly marketable liquid financial assets. Liquid financial assets include cash, secured cash lending securities, promissory notes, Commonwealth bonds, floating rate notes and negotiable certificates of deposit. The level of liquid financial asset holdings by SAFA on any given day must be sufficient to cover the higher of a base liquidity buffer of \$1,500 million or the sum of debt maturities in the next 60 days on a rolling days basis. Adherence to these guidelines enables SAFA to be in a position to meet the forecast cash demands and any unanticipated funding requirements of the South Australian public sector.

SAFA has chosen an approach to minimise medium-term refinancing risks, which involves diversification of physical borrowings across the maturity spectrum, diversification of funding sources and the holding of liquid assets to assist in the management of refinancing and liquidity risk. These strategies result in SAFA facing manageable funding demands from financial markets in any given period. This approach assists the maintenance of an orderly market place for SAFA's securities when refinancing maturing debt obligations.

The liquidity analysis below has been presented on a contractual basis, representing the repayment of undiscounted principal and interest amounts for financial assets and liabilities, and the estimated discounted settlement amount for outstanding claims.

2024	< 3 Months	3 to 12 Months	1 to 2 Years	2 to 3 Years	3 to 4 Years	4 to 5 Years	Over 5 Years	Total
	\$m	\$m	\$m	\$m	\$m	\$m	\$m	\$m
<b>Assets</b>								
Cash and Short Term Assets	2,325.8	200.0	-	-	-	-	-	2,525.8
Investments	2,856.6	2,367.4	32.0	307.5	590.7	204.4	64.7	6,423.3
Loans	9,342.5	2,095.2	931.3	2,415.1	3,837.6	1,315.3	23,007.5	42,944.5
Receivables and Other Assets	206.6	-	-	-	-	-	-	206.6
<b>Total</b>	<b>14,731.5</b>	<b>4,662.6</b>	<b>963.3</b>	<b>2,722.6</b>	<b>4,428.3</b>	<b>1,519.7</b>	<b>23,072.2</b>	<b>52,100.2</b>
<b>Liabilities</b>								
Deposits and Short Term Borrowings	(9,348.9)	(2,120.0)	-	-	-	-	-	(11,468.9)
Bonds, Notes and Debentures	(2,269.5)	(3,156.1)	(990.4)	(5,922.3)	(6,265.1)	(3,624.4)	(18,958.6)	(41,186.4)
Outstanding Claims	(45.1)	(127.9)	(152.2)	(173.6)	(105.0)	(40.6)	(303.8)	(948.2)
Payables and Other Liabilities	(30.9)	-	-	-	-	-	-	(30.9)
<b>Total</b>	<b>(11,694.4)</b>	<b>(5,404.0)</b>	<b>(1,142.6)</b>	<b>(6,095.9)</b>	<b>(6,370.1)</b>	<b>(3,665.0)</b>	<b>(19,262.4)</b>	<b>(53,634.4)</b>
<b>Net</b>	<b>3,037.1</b>	<b>(741.4)</b>	<b>(179.3)</b>	<b>(3,373.3)</b>	<b>(1,941.8)</b>	<b>(2,145.3)</b>	<b>3,809.8</b>	<b>(1,534.2)</b>
Net Derivatives	(23.2)	(16.6)	(30.7)	(6.4)	(17.8)	(11.8)	(102.8)	(209.3)

## Note 28 Financial Risk Management (continued)

### (b) Liquidity Risk (continued)

2023	< 3 Months	3 to 12	1 to 2	2 to 3	3 to 4	4 to 5	Over 5	Total
	\$m	Months	Years	Years	Years	Years	Years	\$m
		\$m	\$m	\$m	\$m	\$m	\$m	\$m
<b>Assets</b>								
Cash and Short Term Assets	1,481.6	615.0	100.0	-	-	-	-	2,196.6
Investments	1,148.6	1,436.0	2,186.4	94.4	442.4	422.0	830.1	6,559.9
Loans	9,320.0	829.6	3,009.8	727.7	1,990.0	2,642.7	20,695.1	39,214.9
Receivables and Other Assets	106.4	-	-	-	-	-	-	106.4
<b>Total</b>	<b>12,056.6</b>	<b>2,880.6</b>	<b>5,296.2</b>	<b>822.1</b>	<b>2,432.4</b>	<b>3,064.7</b>	<b>21,525.2</b>	<b>48,077.8</b>
<b>Liabilities</b>								
Deposits and Short Term Borrowings	(10,860.0)	(1,720.0)	-	-	-	-	-	(12,580.0)
Bonds, Notes and Debentures	(134.1)	(2,236.6)	(5,172.7)	(740.3)	(5,677.6)	(6,007.3)	(15,668.8)	(35,637.4)
Outstanding Claims	(31.6)	(83.0)	(130.7)	(127.3)	(84.2)	(55.3)	(251.6)	(763.7)
Payables and Other Liabilities	(34.0)	-	-	-	-	-	-	(34.0)
<b>Total</b>	<b>(11,059.7)</b>	<b>(4,039.6)</b>	<b>(5,303.4)</b>	<b>(867.6)</b>	<b>(5,761.8)</b>	<b>(6,062.6)</b>	<b>(15,920.4)</b>	<b>(49,015.1)</b>
<b>Net</b>	<b>996.9</b>	<b>(1,159.0)</b>	<b>(7.2)</b>	<b>(45.5)</b>	<b>(3,329.4)</b>	<b>(2,997.9)</b>	<b>5,604.8</b>	<b>(937.3)</b>
Net Derivatives	(38.4)	(45.1)	(52.0)	(48.8)	(23.3)	(30.9)	(157.4)	(395.9)

### (c) Market Risk

Market risk is the risk that changes in market prices will result in gains or losses on SAFA's financial instruments. SAFA has a range of policies in place to manage market risk, including counterparty exposure limits, risk limits and liquidity and maturity limits. The main tool used to measure and assess market risks within each of SAFA's trading portfolios is Value at Risk (VaR).

#### (i) Price Risk

##### Treasury Operations

SAFA manages the sensitivity of its treasury portfolios for changes in market risk variables by calculating VaR daily and monitoring the calculated VaR against pre-determined exposure limits. VaR is the calculation of the potential loss due to interest rate movements for any one day.

SAFA calculates VaR using the Historical Simulation method and a two year interest rate horizon. The daily VaR is assessed at the 95% confidence level.

The following table shows the computed VaR on SAFA's principal portfolios:

	2024	2024	2023	2023
	Actual	Working Limit	Actual	Working Limit
	\$000	\$000	\$000	\$000
Funding Portfolio	143.3	500.0	127.9	500.0
Liquidity Portfolio	2,796.8	6,500.0	1,599.9	6,500.0

SAFA's treasury portfolio that reflects SAFA's position with the Treasurer of South Australia is not reported above, as all risk in this portfolio is borne directly by the Treasurer.

As SAFA's VaR model relies on historical data and assumes recent historic market conditions, it may not always accurately predict the size of potential losses. SAFA therefore uses other controls such as limits on exposures based on factor sensitivity measurements covering interest rate, yield curve and basis spread movement scenarios and monitors exposures to plausible extreme market movements through stress testing.

## Note 28 Financial Risk Management (continued)

### (c) Market Risk (continued)

#### (i) Price Risk (continued)

##### Insurance Operations

The insurance portfolio is exposed to price risk arising from investments held with Funds SA. SAFA maintains policies outlining the strategies for investment of funds and these policies are reviewed every three years.

The following table shows the impact of a positive or negative 10% movement in the value of investment funds held with Funds SA:

2024	Investments \$000	Profit (Post tax)		Equity	
		-10% \$000	10% \$000	-10% \$000	10% \$000
Fund 1	697,771	(48,844)	48,844	(48,844)	48,844
Fund 2*	9,558	(669)	669	(669)	669
Fund 3*	31,732	(2,221)	2,221	(2,221)	2,221
Fund 4	84,800	(5,936)	5,936	(5,936)	5,936
<b>Total</b>	<b>823,861</b>	<b>(57,670)</b>	<b>57,670</b>	<b>(57,670)</b>	<b>57,670</b>

2023	Investments \$000	Profit (Post tax)		Equity	
		-10% \$000	10% \$000	-10% \$000	10% \$000
Fund 1	607,744	(42,542)	42,542	(42,542)	42,542
Fund 2*	8,987	(629)	629	(629)	629
Fund 3*	53,733	(3,761)	3,761	(3,761)	3,761
Fund 4	94,697	(6,629)	6,629	(6,629)	6,629
<b>Total</b>	<b>765,161</b>	<b>(53,561)</b>	<b>53,561</b>	<b>(53,561)</b>	<b>53,561</b>

\* Due to the nature of activities undertaken by Fund 2 and Fund 3, the Treasurer has approved that any operating profit or loss before tax will be nil for each of these funds. Therefore, any movement in the value of investments with Funds SA for Fund 2 or Fund 3 would effectively be offset by the Treasurer's Indemnity (Refer Note 21).

#### (ii) Interest Rate Risk

SAFA uses a variety of methods to measure interest rate risk, including basis point sensitivity, duration and VaR. The Treasurer and Under Treasurer approve interest rate risk limits for SAFA's portfolios.

SAFA uses interest rate derivatives to manage the sensitivity of investment portfolios to interest rate fluctuations to be within strict limits, without requiring transactions in physical securities. SAFA utilises futures contracts, interest rate swaps and forward rate agreements to manage interest rate risk.

The following table shows the computed Price Value per basis point (PV01) of SAFA's principal portfolios, reflecting changes in portfolio value relative to interest rate movements:

	2024	2024	2023	2023
	Actual	Working Limit	Actual	Working Limit
	\$	\$	\$	\$
Funding Portfolio	564	± 5,000	1,288	± 5,000
Liquidity Portfolio	1,721	± 10,000	463	± 10,000

SAFA's treasury portfolio that reflects SAFA's position with the Treasurer of South Australia is not reported above, as all risk in this portfolio is borne directly by the Treasurer.

## Note 28 Financial Risk Management (continued)

### (c) Market Risk (continued)

#### (iii) Foreign Currency Risk

SAFA has a policy of limiting its foreign currency risk, and has limits in place to protect against movements in foreign currency exchange rates. SAFA utilises foreign exchange swaps, foreign exchange and forward exchange contracts to manage the foreign currency exposures associated with foreign currency borrowings.

The following table summarises SAFA's exposure to exchange rate risk. The value to be received under the currency contracts is undertaken to net any foreign currency liabilities:

	USD A\$000	EUR A\$000	NZD A\$000	GBP A\$000
<b>2024</b>				
<b>Less than 1 year</b>				
Net Foreign Currency Assets/(Liab)	6.5	(30.2)	46.7	1.5
Net Derivatives	-	-	-	-
<b>Total Exposure</b>	<b>6.5</b>	<b>(30.2)</b>	<b>46.7</b>	<b>1.5</b>
<b>Sensitivity</b>				
Profit / Equity impact (in AUD) of +1% change in foreign currency	0.1	(0.3)	0.5	0.0
<b>2023</b>				
<b>Less than 1 year</b>				
Net Foreign Currency Assets/(Liab)	8.4	(68.9)	24.8	-
Net Derivatives	-	-	-	-
<b>Total Exposure</b>	<b>8.4</b>	<b>(68.9)</b>	<b>24.8</b>	<b>-</b>
<b>Sensitivity</b>				
Profit / Equity impact (in AUD) of +1% change in foreign currency	0.1	(0.7)	0.2	-

SAFA's total exposure to exchange rate risk (on a net basis) is \$24,475 for the year ended 30 June 2024 (2022-23: -\$35,693). Had the Australian Dollar weakened by 10 per cent against the foreign currencies listed above, the direct impact to SAFA would be a gain of approximately \$4,149. (2022-23: \$3,966 loss).

### (d) Insurance Risk

SAFA uses a range of policies to manage risk associated with its insurance activities. The most relevant methods include:

- the continual monitoring of the experience and development of claims;
- premium setting methodologies that reflect the latest development in the risks SAFA's Insurance division is insuring;
- placing reinsurance to protect the capital base against a severe adverse event or a series of severe adverse events; and
- regular review of the investment strategy for assets backing insurance liabilities.

#### (i) Claims Development

The following tables show the development of incurred cost on net undiscounted outstanding claims (Medical Malpractice, Liability, Property and Building Indemnity) relative to the ultimate expected estimate over the ten most recent financial years. Figures provided are net of reinsurance and relate to Fund 1 and Fund 3. This information is not disclosed for Fund 2 or Fund 4 as it is not considered appropriate for the activities of the funds.

## Note 28 Financial Risk Management (continued)

### (d) Insurance Risk (continued)

#### (i) Claims Development (continued)

##### Medical Malpractice

Loss Year Ending 30-Jun	Cumulative Payments Plus Undiscounted Outstanding Liability Measurement as at 30 June										Undiscounted		Discount
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Paid to Date	Liability Jun-24	Present Value
Prior	273,736	270,958	268,798	235,896	242,655	233,789	248,635	263,111	272,904	283,491	220,342	63,149	51,458
2015	20,569	27,417	25,704	24,802	20,158	16,106	15,109	29,194	24,846	24,222	6,338	17,884	13,714
2016		24,613	26,061	31,117	27,674	20,184	20,260	27,889	25,183	24,639	1,303	23,336	17,631
2017			28,856	27,704	22,485	19,456	14,016	16,574	18,999	16,207	3,144	13,063	9,704
2018				30,288	24,689	29,235	42,460	35,353	32,389	39,845	8,400	31,445	22,892
2019					28,429	24,780	23,557	24,231	28,561	27,362	4,840	22,522	15,998
2020						29,090	34,608	34,040	30,687	37,713	1,038	36,675	25,332
2021							34,431	36,307	32,502	33,338	105	33,233	22,220
2022								40,900	36,912	37,434	549	36,885	23,767
2023									43,782	44,068	24	44,044	27,239
2024										51,564	9	51,555	30,543
<b>Total</b>										<b>619,883</b>	<b>246,092</b>	<b>373,791</b>	<b>260,498</b>

##### Liability

Loss Year Ending 30-Jun	Cumulative Payments Plus Undiscounted Outstanding Liability Measurement as at 30 June										Undiscounted		Discount
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Paid to Date	Liability Jun-24	Present Value
Prior	133,704	138,377	142,559	142,670	144,771	147,980	158,087	158,718	164,535	202,653	146,253	56,400	49,917
2015	7,540	6,516	6,266	3,888	2,819	3,470	5,375	4,640	6,320	7,892	2,510	5,382	4,639
2016		8,584	8,201	7,176	5,622	4,755	5,426	5,518	4,911	7,672	3,717	3,955	3,402
2017			6,080	5,363	4,383	4,532	7,063	7,304	10,969	12,968	6,589	6,379	5,467
2018				10,866	7,777	6,137	4,424	3,780	3,093	6,931	1,138	5,793	4,944
2019					9,394	8,351	7,789	6,059	6,631	10,129	2,034	8,095	6,865
2020						9,552	7,598	6,049	4,043	6,544	190	6,354	5,328
2021							10,563	8,354	7,427	8,925	401	8,524	7,010
2022								11,301	9,274	11,604	134	11,470	9,228
2023									13,243	15,481	266	15,215	11,922
2024										17,421	29	17,392	13,202
<b>Total</b>										<b>308,220</b>	<b>163,261</b>	<b>144,959</b>	<b>121,924</b>

##### Property

Loss Year Ending 30-Jun	Cumulative Payments Plus Undiscounted Outstanding Liability Measurement as at 30 June										Undiscounted		Discount
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Paid to Date	Liability Jun-24	Present Value
Prior	35,601	34,846	35,476	35,689	35,667	35,645	35,648	35,666	35,660	35,651	34,512	1,139	1,087
2015	3,978	4,500	3,232	3,188	3,170	3,162	3,154	3,151	3,148	3,146	3,198	-52	-49
2016		3,081	3,822	2,996	2,251	2,229	2,222	2,216	2,215	2,212	2,212	0	0
2017			14,833	13,030	12,453	13,926	12,892	12,898	12,935	12,883	12,649	234	215
2018				3,464	1,989	2,063	1,942	3,479	3,468	3,269	3,263	6	5
2019					3,666	2,369	2,435	2,391	2,380	2,371	2,356	15	13
2020						180,740	146,174	145,472	121,406	122,426	120,865	1,561	1,430
2021							5,221	4,593	7,658	7,248	4,030	3,218	2,931
2022								18,243	19,572	18,202	2,946	15,256	13,831
2023									103,647	101,764	6,633	95,131	86,369
2024										5,396	70	5,326	4,965
<b>Total</b>										<b>314,568</b>	<b>192,734</b>	<b>121,834</b>	<b>110,797</b>

## Note 28 Financial Risk Management (continued)

### (d) Insurance Risk (continued)

#### (i) Claims Development (continued)

##### Building Indemnity

Loss Year	Cumulative Payments Plus Undiscounted Outstanding Liability Measurement as at 30 June										Undiscounted	Unearned	Earned	Discount	
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	Paid to Date	Liability Jun-24	Liabilities Jun-24	Liabilities Jun-24	Present Value
Ending 30-Jun	\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000	\$000
Prior	7,824	7,132	5,655	4,447	4,135	4,512	4,368	4,142	4,026	4,018	3,876	142	0	142	138
2015	\$6,504	\$7,121	7,218	5,797	5,002	5,077	5,170	5,101	4,866	4,901	4,722	179	26	153	170
2016		7,241	10,523	9,429	5,894	7,062	7,073	7,297	7,815	7,941	6,877	1,064	52	1,012	997
2017			8,450	9,563	8,615	10,947	10,025	9,539	9,138	9,268	8,118	1,150	110	1,040	1,069
2018				9,468	13,559	17,118	14,855	14,113	14,375	14,503	12,818	1,685	233	1,452	1,555
2019					14,216	17,945	14,856	13,319	14,117	14,376	11,375	3,001	446	2,555	2,818
2020						13,481	8,487	6,692	6,013	5,604	3,200	2,404	692	1,712	2,241
2021							15,630	12,962	10,122	13,861	8,730	5,131	1,760	3,371	4,756
2022								12,131	10,340	23,849	16,559	7,290	3,417	3,873	6,742
2023									14,690	14,129	4,509	9,620	6,763	2,857	8,864
2024										19,537	3,313	16,224	14,942	1,282	14,804
<b>Total</b>										<b>131,987</b>	<b>84,097</b>	<b>47,890</b>	<b>28,441</b>	<b>19,449</b>	<b>44,154</b>

#### (ii) Unexpired Risk Liability

The LAT (Note 2 (r)) was completed by the independent actuary for Building Indemnity Insurance offered by SAFA. The actuary compares the unearned premium and the expected cost of claims arising from this premium, including associated expenses and a risk margin. Any deficiency is recognised immediately in Statement of Comprehensive Income, with the corresponding impact on the Statement of Financial Position recognised first through the write down of deferred acquisition costs for Building Indemnity Insurance and then through the establishment of a provision (unexpired risk liability). At 30 June 2024 the result of the LAT meant that there was a premium deficiency.

##### a. Calculation of Premium Deficiencies

	2024 \$000	2023 \$000
Net unearned premium liability	27,789	24,893
Net present value of future policy costs	27,389	22,447
Gross deferred acquisition costs recognised	5,061	4,598
<b>Gross premium deficiency</b>	<b>(4,660)</b>	<b>(2,152)</b>
Gross deferred acquisition costs written down	4,660	2,152
<b>Net premium deficiency</b>	<b>0</b>	<b>0</b>
Gross deferred acquisition costs recognised in Statement of Financial Position	400	2,446

The decrease in deferred acquisition costs of \$2.0 million (2022-23: \$2.4 million increase) and the change in unexpired risk liability of Nil (2022-23: \$4.5 million decrease) have been recognised in the Statement of Comprehensive Income during the financial year.

##### b. Reconciliation of Premium Liabilities, Reinsurance Assets and related Deferred Acquisition Costs

	Gross \$000	Reinsurance \$000	Acquisit. Cost \$000	Net \$000
<b>Unearned premium liability/(asset) at 30 June 2022</b>	<b>28,762.2</b>	<b>(5,560.9)</b>	<b>0.0</b>	<b>23,201.3</b>
Premium written	85,507.2	(19,183.0)	2,770.1	69,094.3
Premium (earned)/incurred	(84,909.5)	18,506.3	(323.8)	(66,727.0)
Premium deficiency adjustment	(4,467.3)	0.0	0.0	(4,467.3)
<b>Unearned premium liability/(asset) at 30 June 2023</b>	<b>24,892.6</b>	<b>(6,237.6)</b>	<b>2,446.3</b>	<b>21,101.3</b>
Premium written	91,477.8	(23,488.5)	3,244.1	71,233.4
Premium (earned)/incurred	(88,581.2)	22,046.6	(5,290.0)	(71,824.6)
Premium deficiency adjustment	0.0	0.0	0.0	0.0
<b>Unearned premium liability/(asset) at 30 June 2024</b>	<b>27,789.2</b>	<b>(7,679.5)</b>	<b>400.4</b>	<b>20,510.1</b>

## Note 28 Financial Risk Management (continued)

### (d) Insurance Risk (continued)

#### (iii) Concentration Risk

While investments in the Insurance portfolio contain some diversity, by its nature it is geographically concentrated in Adelaide and as such is exposed to the risk of potentially material property catastrophes of the State, being earthquake, bushfires, storms, floods and cyber attack. The reinsurance program is purchased to provide protection in excess of the retention level, which by insurance class is: \$40 million per event for property; \$20 million per event for cyber risk; \$20 million per event for medical malpractice; and, \$1 million per event, with a \$20 million annual aggregate, for liability. Management annually reviews the appropriateness of the retention level.

SAFA provides the medical indemnity insurance for all public hospitals in South Australia and as such is exposed to the consequences of any factor which increases the cost of such cover for example, legal precedents.

#### (iv) Sensitivity Analysis

SAFA has tested the sensitivity of the results to a change in the key assumptions used in the valuation of outstanding claims liabilities. These include changes to the discount and superimposed inflation rates and changes in expected average claim costs and incurred cost development patterns. The following table sets out the tests carried out and the results:

2024 Insurance Fund	Present Value of Outstanding Liability				Change in Liability			
	Fund 1 \$m	Fund 2 \$m	Fund 3 \$m	Fund 4 \$m	Fund 1 %	Fund 2 %	Fund 3 %	Fund 4 %
<b>1. Discount Rate</b>								
(a) Increase by 1%	629.4	53.2	25.0	201.8	(5.2)	(1.6)	(1.8)	(2.2)
(b) Decrease by 1%	701.7	55.0	25.9	211.1	5.7	1.7	1.9	2.3
<b>2. Inflation/Superimposed Inflation Rate</b>								
(a) Increase by 1%	700.8	55.0	0.0	0.0	5.6	1.7	0.0	0.0
(b) Decrease by 1%	629.4	53.2	0.0	0.0	(5.1)	(1.6)	0.0	0.0
<b>3. Other Assumptions</b>								
(a) Increase Medical Malpractice and Liability expected 'a prior' cost by 10%	692.5	54.1	25.4	206.3	4.4	0.0	0.0	0.0
(b) Additional large claim for Medical Malpractice and Liability	676.8	56.8	25.4	206.3	2.0	5.0	0.0	0.0
(c) Increase Building Indemnity expected 'a prior' cost by 5%	663.6	54.1	26.0	206.3	0.0	0.0	2.1	0.0
(d) 30% more National Redress claims	663.6	54.1	25.4	290.9	0.0	0.0	0.0	41.0

## Note 29 Fair Values of Assets and Liabilities

### (a) Contractual Obligations and Financial Liabilities at Fair Value

The difference between financial liabilities carrying amount (fair value) and the amount contractually required to be paid at maturity is detailed below.

	2024			2023		
	Carrying Amount \$m	Principal Outstanding \$m	Diff \$m	Carrying Amount \$m	Principal Outstanding \$m	Diff \$m
Deposits and Short Term Borrowings	12,412.2	12,407.3	4.9	12,526.2	12,520.9	5.3
Bonds, Notes and Debentures	31,835.0	35,006.5	(3,171.5)	27,569.6	30,470.8	(2,901.2)

Notes:

- (1) Fair value is inclusive of interest due at financial year end.
- (2) Principal outstanding at maturity is the amount SAFA is contractually required to pay at maturity, to the holder of the obligation, exclusive of interest due.
- (3) Bonds, Notes and Debentures – includes indexed linked securities. For the purposes of this note, the principal owing for indexed linked securities is assumed to equal the principal owing at financial year end.

## Note 29 Fair Values of Assets and Liabilities (continued)

### (b) Financial Assets and Liabilities

This section explains the judgements and estimates made in determining the fair values of the financial assets and liabilities that are recognised and measured at fair value in the financial statements. To provide an indication about the reliability of the inputs used in determining fair value, SAFA has classified its assets and liabilities into the three levels prescribed under Australian Accounting Standards. An explanation of each level follows below.

#### (i) Fair Value Hierarchy

2024	Note	Quoted market price (Level 1) \$m	Market observable inputs (Level 2) \$m	Non-market observable inputs (Level 3) \$m	Total \$m
<b>Financial Assets</b>					
Cash and Short Term Assets	4	2,169.5	803.9	-	2,973.4
Investments	6	1,021.5	5,143.6	-	6,165.1
Loans	7	8,829.1	11,467.0	15,833.4	36,129.5
Derivatives Receivable	8	-	125.0	-	125.0
<b>Total</b>		<b>12,020.1</b>	<b>17,539.5</b>	<b>15,833.4</b>	<b>45,393.0</b>
<b>Financial Liabilities</b>					
Deposits and Short Term Borrowings	12	(9,538.8)	(2,873.4)	-	(12,412.2)
Bonds, Notes and Debentures	13	(31,526.4)	(153.7)	(154.9)	(31,835.0)
Derivatives Payable	15	-	(304.2)	-	(304.2)
<b>Total</b>		<b>(41,065.2)</b>	<b>(3,331.3)</b>	<b>(154.9)</b>	<b>(44,551.4)</b>
<b>2023</b>					
	Note	Quoted market price (Level 1) \$m	Market observable inputs (Level 2) \$m	Non-market observable inputs (Level 3) \$m	Total \$m
<b>Financial Assets</b>					
Cash and Short Term Assets	4	1,134.2	1,060.3	-	2,194.5
Investments	6	2,240.4	3,731.1	-	5,971.5
Loans	7	9,015.5	10,340.5	13,808.7	33,164.7
Derivatives Receivable	8	-	142.5	-	142.5
<b>Total</b>		<b>12,390.1</b>	<b>15,274.4</b>	<b>13,808.7</b>	<b>41,473.2</b>
<b>Financial Liabilities</b>					
Deposits and Short Term Borrowings	12	(9,559.2)	(2,967.0)	-	(12,526.2)
Bonds, Notes and Debentures	13	(27,257.5)	(144.0)	(168.1)	(27,569.6)
Derivatives Payable	15	-	(470.4)	-	(470.4)
<b>Total</b>		<b>(36,816.7)</b>	<b>(3,581.4)</b>	<b>(168.1)</b>	<b>(40,566.2)</b>

## Note 29 Fair Values of Assets and Liabilities (continued)

### (b) Financial Assets and Liabilities (continued)

#### (i) Fair Value Hierarchy (continued)

SAFA generally recognises transfers into and transfers out of fair value hierarchy levels as at the end of the reporting period, unless specified otherwise.

Financial Assets and Liabilities are categorised in levels of the fair value hierarchy based on the following:

- Level 1: Quoted prices (unadjusted) in active markets for identical assets and liabilities that are accessible at the measurement date.
- Level 2: Inputs other than quoted prices included within Level 1, which are observable for assets or liabilities, either directly or indirectly.
- Level 3: Inputs to asset or liability valuation that are not based on observable market data (unobservable inputs). This category includes instruments that are valued using quoted prices, but where material adjustments are required as a result of relevant unobservable inputs or assumptions.

#### (ii) Valuation Techniques Used to Determine Fair Values

Specific valuation techniques used to value financial instruments include:

- the use of quoted market prices or dealer quotes for similar instruments;
- the fair value of interest rate swaps is calculated as the present value of the estimated future cash flows based on observable yield curves;
- the fair value of forward foreign exchange contracts is determined using forward exchange rates at the balance sheet date; and
- the fair value of the remaining financial instruments is determined using discounted cash flow analysis.

All of the above fair value estimates are included in Level 2. All valuation methods remain unchanged compared to the previous reporting period.

#### (iii) Level 3 Financial Instruments Reconciliation

The following table presents the changes in Level 3 items for the periods 30 June 2024 and 30 June 2023:

2024	Assets		Liabilities	
	Loans \$m	Bonds, Notes and Debentures \$m	Total \$m	
<b>Balance at 30 June 2023</b>	13,808.7	(168.1)	<b>13,640.6</b>	
Total gain/(loss) included in the Statement of Comprehensive Income	524.9	(4.1)	<b>520.8</b>	
Purchases	2,000.0	-	<b>2,000.0</b>	
Sales	(500.2)	-	<b>(500.2)</b>	
Settlements	-	17.3	<b>17.3</b>	
<b>Balance at 30 June 2024</b>	<b>15,833.4</b>	<b>(154.9)</b>	<b>15,678.5</b>	

Total gains or losses in the above table are presented in the Statement of Comprehensive Income as follows:

Interest Revenue	505.1	(7.1)	<b>498.0</b>
Net Gain/(Loss) on Financial Instruments and Derivatives - Unrealised	(69.1)	3.0	<b>(66.1)</b>
Net Gain/(Loss) on Financial Instruments and Derivatives - Realised	88.9	-	<b>88.9</b>
<b>Total</b>	<b>524.9</b>	<b>(4.1)</b>	<b>520.8</b>

## Note 29 Fair Values of Assets and Liabilities (continued)

### (b) Financial Assets and Liabilities (continued)

#### (iii) Level 3 Financial Instruments Reconciliation (continued)

2023	<u>Assets</u>	<u>Liabilities</u>	Total \$m
	Loans \$m	Bonds, Notes and Debentures \$m	
<b>Balance at 30 June 2022</b>	12,180.8	(185.4)	<b>11,995.4</b>
Total gain/(loss) included in the Statement of Comprehensive Income	182.8	(1.1)	<b>181.7</b>
Purchases	1,835.0	-	<b>1,835.0</b>
Sales	(389.9)	-	<b>(389.9)</b>
Settlements	-	18.4	<b>18.4</b>
<b>Balance at 30 June 2023</b>	<b>13,808.7</b>	<b>(168.1)</b>	<b>13,640.6</b>

Total gains or losses in the above table are presented in the Statement of Comprehensive Income as follows:

Interest Revenue	399.2	(7.6)	<b>391.6</b>
Net Gain/(Loss) on Financial Instruments and Derivatives - Unrealised	(191.6)	6.5	<b>(185.1)</b>
Net Gain/(Loss) on Financial Instruments and Derivatives - Realised	(24.8)	-	<b>(24.8)</b>
<b>Total</b>	<b>182.8</b>	<b>(1.1)</b>	<b>181.7</b>

#### (iv) Level 3 Financial Instruments: Unobservable inputs Used in Measuring Fair Value

The following table summarises the quantitative information about the significant unobservable inputs used in Level 3 fair value measurement:

Type of Financial Instrument	Fair value at 30 June 2024 \$m	Valuation Technique	Significant Unobservable Input	Estimate of Unobservable Input	Fair value measurement sensitivity to unobservable inputs
<b>Loans:</b>					
Loan to Treasurer Cost of Funds	15,827.6	Reflects the market value of borrowings used to fund the loan	Discount rates/market yields	N/A	Market value change is directly proportional to the market value change of instruments used to fund the loan.
Loan to Treasurer Non-Market	5.8	Loan with no applicable interest rate or discount rate	Discount rates/market yields	0% IRR	Instrument value will not change with respect to market/discard rates.

## Note 29 Fair Values of Assets and Liabilities (continued)

### (b) Financial Assets and Liabilities (continued)

#### (iv) Level 3 Financial Instruments: Unobservable Inputs Used in Measuring Fair Value (continued)

Type of Financial Instrument	Fair value at 30 June 2024 (\$m)	Valuation Technique	Significant Unobservable Input	Estimate of Unobservable Input	Fair value measurement sensitivity to unobservable inputs
<b>Bond, Notes and Debentures:</b>					
Principal and Interest Borrowing	(149.1)	Discounted Cash Flow	Discount rates/market yields	4.18% - 4.43% IRR	Discount rate based on internally-constructed yield curve. A 1 basis point shift in rates results in a \$107,390 change in market value.
Principal Borrowing	(5.8)	Borrowing with no applicable interest rate or discount rate.	Discount rates/market yields	0% IRR	Instrument value will not change with respect to market/discount rates.

#### (v) Valuation Processes

Level 3 fair value valuation processes are consistent with all other valuation processes and are considered as part of SAFA's valuation techniques review.

SAFA considers that its estimates of fair value are appropriate, and while alternative assumptions in relation to unobservable inputs could be used when determining fair value, these alternative assumptions would not result in any significant changes to measured fair values.

## Note 29 Fair Values of Assets and Liabilities (continued)

### (c) Non-Financial Assets and Liabilities

#### Fair Value Hierarchy

2024	Note	Quoted market price (Level 1) \$m	Market observable inputs (Level 2) \$m	Non-market observable inputs (Level 3) \$m	Total \$m
<b>Assets</b>					
Assets Held For Sale	5	-	10.3	-	10.3
Property, Plant and Equipment	10	-	235.4	-	235.4
<b>Total</b>		-	<b>245.7</b>	-	<b>245.7</b>

2023	Note	Quoted market price (Level 1) \$m	Market observable inputs (Level 2) \$m	Non-market observable inputs (Level 3) \$m	Total \$m
<b>Assets</b>					
Assets Held For Sale	5	-	9.4	-	9.4
Property, Plant and Equipment	10	-	213.8	-	213.8
<b>Total</b>		-	<b>223.2</b>	-	<b>223.2</b>

Non-financial assets are recorded at cost on acquisition (refer Note 2(k)).

SAFA undertook a fair value exercise at the end of the 2023-24 financial year to ensure there were no major differences between the stated residual value and the expected sales value for vehicles scheduled to be sold in the 2024-25 financial year.

Valuation techniques used to derive the residual value of non-financial assets include:

- the use of quoted market prices or dealer quotes for similar assets; and
- the use of RedBook and Glass valuations for similar motor vehicle assets.

All of the resulting fair value estimates are included in Level 2.

All valuation methods remain unchanged compared to the previous reporting period.

## Note 30 Actuarial Assumptions and Methods

SAFA writes four broad classes of general insurance: Property, Liability, Medical Malpractice and Other Liability. In addition, SAFA provides funding for the costs of the SA Government's participation in the National Redress Scheme. Products included in these broad classes are detailed below:

Property (Short Tail)	Liability (Long Tail)	Medical Malpractice	Other (Long Tail)
Aviation	Aviation Liability	Medical Malpractice	Building Indemnity
Buildings and Contents	General Liability		Volunteers
Consequential Loss	Marine Liability		
Cyber	Professional Indemnity		
Fidelity Guarantee	Personal Accident		
General Property			
Machinery Breakdown			
Marine			
Motor Vehicle			

### Total Outstanding Claims

2024

	Central Estimate	Risk Margin	Indirect Claims Settlement Margin	Total
	\$m	\$m	\$m	\$m
Expected Future Claims Payments (Inflated/Undiscounted)	917.2	213.6	44.0	1,174.7
Discount to Present Value	(172.7)	(46.2)	(7.6)	(226.5)
<b>Total Outstanding Claims</b>	<b>744.5</b>	<b>167.4</b>	<b>36.4</b>	<b>948.2</b>

2023

	Central Estimate	Risk Margin	Indirect Claims Settlement Margin	Total
	\$m	\$m	\$m	\$m
Expected Future Claims Payments (Inflated/Undiscounted)	736.4	171.2	35.8	943.4
Discount to Present Value	(137.1)	(36.5)	(6.1)	(179.7)
<b>Total Outstanding Claims</b>	<b>599.3</b>	<b>134.7</b>	<b>29.7</b>	<b>763.7</b>

### Assumptions

SAFA used the following assumptions in the measurement of its outstanding claims.

2024

	Property	Liability	Medical Malpractice	Building Indemnity
Average weighted term to settlement - Fund 1	2.28	4.39	8.95	-
Average weighted term to settlement - Fund 2	-	1.98	1.51	-
Average weighted term to settlement - Fund 3	-	-	-	2.05
Average weighted term to settlement - Fund 4	-	2.48	-	-
Percentage risk margin adopted - Fund 1	20.0%	30.0%	35.0%	-
Percentage risk margin adopted - Fund 2	18.0%	24.0%	26.0%	-
Percentage risk margin adopted - Fund 3	-	-	-	27.5%
Percentage risk margin adopted - Fund 4	-	-	-	-
Claims handling expense	4.5%	6.0%	4.5%	5.0%
Inflation rate (includes superimposed inflation)*	3.1%	6.5%	6.4%	-
Discount rate - Fund 1	4.2%	4.3%	4.4%	-
Discount rate - Fund 2	-	4.2%	4.2%	-
Discount rate - Fund 3	-	-	-	4.2%
Discount rate - Fund 4	-	4.2%	-	-

**Note 30 Actuarial Assumptions and Methods (continued)**

<b>2023</b>	<b>Property</b>	<b>Liability</b>	<b>Medical Malpractice</b>	<b>Building Indemnity</b>
Average weighted term to settlement - Fund 1	1.99	4.69	9.02	-
Average weighted term to settlement - Fund 2	-	1.89	3.54	-
Average weighted term to settlement - Fund 3	-	-	-	1.93
Average weighted term to settlement - Fund 4	-	2.71	-	-
Percentage risk margin adopted - Fund 1	20.0%	30.0%	35.0%	-
Percentage risk margin adopted - Fund 2	18.0%	24.0%	26.0%	-
Percentage risk margin adopted - Fund 3	-	-	-	27.5%
Percentage risk margin adopted - Fund 4	-	-	-	-
Claims handling expense	4.5%	6.6%	4.5%	6.0%
Inflation rate (includes superimposed inflation)*	3.2%	6.2%	6.2%	3.2%
Discount rate - Fund 1	4.1%	4.1%	4.2%	-
Discount rate - Fund 2	-	4.1%	4.1%	-
Discount rate - Fund 3	-	-	-	4.1%
Discount rate - Fund 4	-	4.1%	-	-

\* The valuation methods adopted for Funds 2 and 4 do not have an explicit inflation assumption. Inflation rates shown are the adopted rates for Fund 1 and Fund 3.

The overall risk margin is determined allowing for the uncertainty of the outstanding claims estimate. Uncertainty is analysed taking into account potential uncertainties relating to the actuarial models and assumptions, the quality of the underlying data used in the models, the general insurance environment, and the impact of legislative reform.

AASB 1023 *General Insurance Contracts* does not prescribe a fixed risk margin or probability of sufficiency. However, it is a requirement of the Australian Prudential Regulation Authority guidelines for private sector insurers that a minimum of 75% probability of sufficiency be satisfied through the application of the risk margin. Taking into account the nature of the risks underwritten by SAFA and distributions regarded as relevant by the industry for those risks, the application of the above risk margins by class result in a 75% probability that the provision for outstanding claims will be sufficient. The exception is for the liabilities of Fund 4 where no risk margin is held.

**Note 31 Events After the End of the Reporting Period**

No event has arisen since 30 June 2024 that would be likely to materially affect the operations or the state of affairs of SAFA.

## Certification of the Financial Statements

We certify that the:

- financial statements of SAFA:
  - are in accordance with the accounts and records of SAFA;
  - comply with relevant Treasurer's Instructions;
  - comply with relevant accounting standards; and
  - present a true and fair view of the financial position of SAFA at the end of the financial year and the result of its operations and cash flows for the financial year.
- internal controls employed by SAFA for the financial year over its financial reporting and its preparation of financial statements have been effective.



Lisa Smith  
CHIEF FINANCIAL OFFICER, SAFA



Anthony Coates  
CHIEF EXECUTIVE OFFICER, SAFA



Rick Persse  
UNDER TREASURER

Date: 16/9/2024

**INDEPENDENT AUDITOR'S REPORT****Government of South Australia**

Audit Office of South Australia

Level 9  
State Administration Centre  
200 Victoria Square  
Adelaide SA 5000  
Tel +618 8226 9640  
ABN 53 327 061 410  
enquiries@audit.sa.gov.au  
www.audit.sa.gov.au

**To the Under Treasurer  
South Australian Government Financing Authority****Opinion**

I have audited the financial report of the South Australian Government Financing Authority for the financial year ended 30 June 2024.

In my opinion, the accompanying financial report gives a true and fair view of the financial position of the South Australian Government Financing Authority as at 30 June 2024, its financial performance and its cash flows for the year then ended in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards.

The financial report comprises:

- a Statement of Financial Position as at 30 June 2024
- a Statement of Comprehensive Income for the year ended 30 June 2024
- a Statement of Changes in Equity for the year ended 30 June 2024
- a Statement of Cash Flows for the year ended 30 June 2024
- notes, comprising material accounting policy information and other explanatory information
- a Certificate from the Under Treasurer, the Chief Executive Officer (SAFA) and the Chief Financial Officer (SAFA).

**Basis for opinion**

I conducted the audit in accordance with the *Public Finance and Audit Act 1987* and Australian Auditing Standards. My responsibilities under those standards are further described in the 'Auditor's responsibilities for the audit of the financial report' section of my report. I am independent of the South Australian Government Financing Authority. The *Public Finance and Audit Act 1987* establishes the independence of the Auditor-General. In conducting the audit, the relevant ethical requirements of APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* have been met.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

### **Responsibilities of the Under Treasurer for the financial report**

The Under Treasurer is responsible for the preparation of the financial report that gives a true and fair view in accordance with relevant Treasurer's Instructions issued under the provisions of the *Public Finance and Audit Act 1987* and Australian Accounting Standards, and for such internal control as management determines is necessary to enable the preparation of the financial report that gives a true and fair view and that is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the Under Treasurer is responsible for assessing the entity's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the assessment indicates that it is not appropriate.

### **Auditor's responsibilities for the audit of the financial report**

As required by section 31(1)(b) of the *Public Finance and Audit Act 1987* and section 25(2) of the *Government Financing Authority Act 1982*, I have audited the financial report of the South Australian Government Financing Authority for the financial year ended 30 June 2024.

My objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this financial report.

As part of an audit in accordance with Australian Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the South Australian Government Financing Authority's internal control

- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Under Treasurer
- conclude on the appropriateness of the Under Treasurer's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify the opinion. My conclusion is based on the audit evidence obtained up to the date of the auditor's report. However, future events or conditions may cause an entity to cease to continue as a going concern
- evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.

My report refers only to the financial report described above and does not provide assurance over the integrity of electronic publication by the entity on any website nor does it provide an opinion on other information which may have been hyperlinked to/from the report.

I communicate with the Chief Executive Officer and Under Treasurer about, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during the audit.



Andrew Blaskett  
**Auditor-General**

20 September 2024